AN ANALYSIS OF COST ALLOCATIONS
IN THE
EMPLOYEES' RETIREMENT AND PENSION SYSTEMS
OF THE STATE OF MARYLAND

February, 1984

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February 14, 1984

Board of Trustees for Maryland State Retirement and Pension Systems 301 West Preston Street Baltimore, Maryland 21201

Dear Members of the Board:

We are pleased to submit herewith our report of "An Analysis of Cost Allocations in the Employees' Retirement and Pension Systems of the State of Maryland" as requested by the Board.

Our recent study of the financing of the Systems, submitted in July, 1983, indicated that the current approach to cost allocation in both Employees' Systems should be revised to be more equitable to the respective contributors of these Systems. Furthermore, our study presented alternative approaches to cost allocation for the Board's consideration. In this study we present more detail on each of the cost allocation approaches, plus a cost impact analysis which was not presented in the July, 1983 report.

Part I of this report is an executive summary which briefly describes our recommendations and the overall cost impact of each of the four alternative cost allocation approaches. Part II presents more detailed information concerning the specifics of each cost allocation approach and an evaluation of each approach in terms of administration, complexity, and costs. Finally, in the appendices, we include supporting information on various technical aspects of the cost allocation approaches.

We look forward to meeting with you to discuss this report and answer any questions you may have.

Respectfully Submitted.

MILLIMAN & ROBERTSON, INC.

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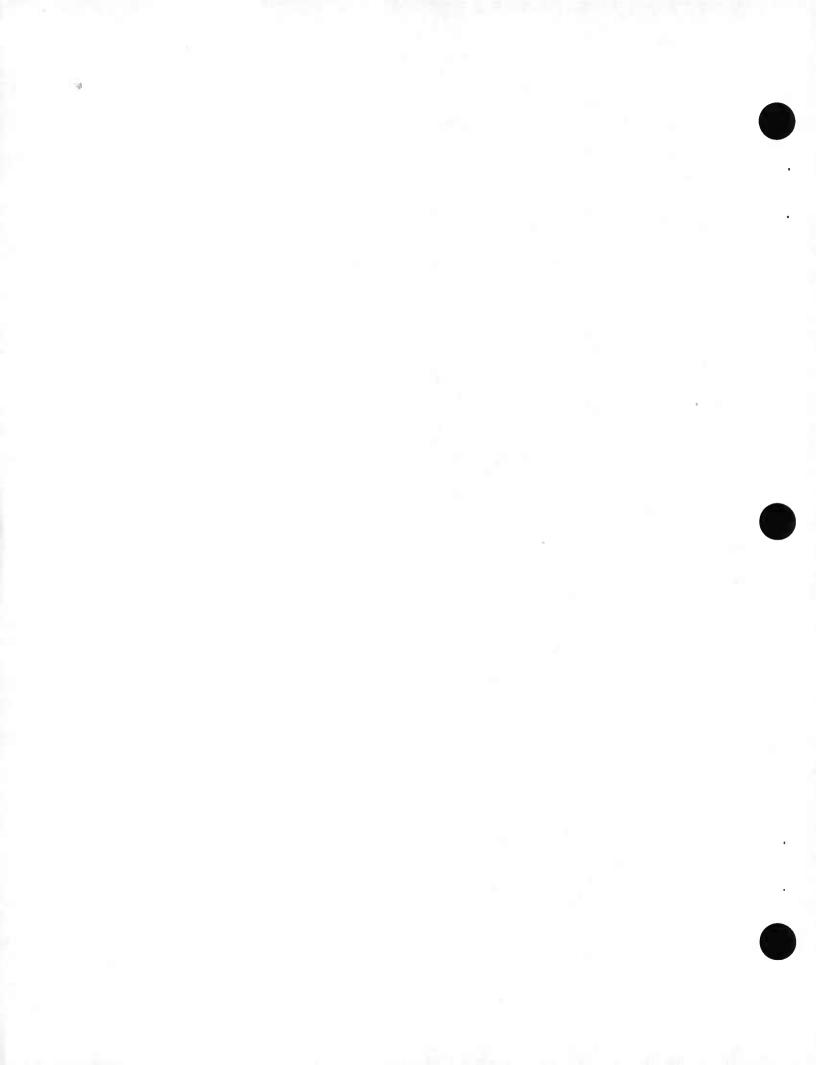
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#### Executive Summary

#### A. Introduction

Milliman & Robertson, Inc. (M&R) became the new consulting actuaries of the Maryland State Retirement and Pension Systems (MSRPS) on July 1, 1982. In carrying out our first valuation of the Systems we discovered a number of administrative and technical procedures used in developing costs in the past which we believe contribute to an instability in the long-term financing of the Systems. Our further analysis convinced us that the current procedures lead to highly uncertain, difficult to predict, patterns of costs from year to year. As a result of that concern we undertook a major study on the financing of the Maryland State-Retirement and Pension Systems. The study was completed in July of 1983 and submitted to the Board.

One of ten recommendations resulting from our study was that an examination be made of alternative approaches to allocating costs in the Employees' Systems to the State and Local Units. Specifically, we stated:

"The present method of allocating costs between the State and Local Units should be revised to be more equitable. By making these revisions, however, the total costs of the Systems will not change. Rather, a redistribution of costs will most likely occur, in aggregate, between the State and Locals and secondarily among the Local Units themselves. Since this problem is not a financing issue but a policy issue, and since no one method can be described as the best method, we are presenting alternative approaches for consideration. In Part II, Section C, we discuss the advantages and disadvantages of several alternatives for further study."

Two important aspects in connection with the State/Local Unit cost allocation issue were not part of our study. First, while our study presented several alternatives to consider, we did not make any firm recommendations. Second, our study did not provide any cost impact analysis on the various cost allocation approaches. At the January, 1984 MSRPS Board of Trustees meeting we were directed by the Board to complete the study of the State/Local Unit cost allocation issue, and to include in our study both any recommendations we could make and a detailed cost analysis.

In the balance of this section we present (1) a general summary of four alternative cost allocation approaches, (2) our recommendations as a result of this study, and (3), a detailed cost listing for each Local Unit participating in the MSRPS under each alternative cost allocation approach.

## B. Summary of Alternative Cost Allocation Approaches

In Section II of this report we present and analyze four alternative cost allocation approaches.

Alternative #1: Single Cost Approach

This approach results in one single contribution rate to be applied to both the State and Local Units payroll in determining annual funding costs.

Alternative #2: (Two Cost Approach)

This approach results in a complete separation of costs between the State and Local Units, with costs determined for the Local Units collectively.

Alternative #3: (Current Approach Modified)

This approach is similar to the approach currently in use, but corrects inequities and technical flaws.

Alternative #4: (Multiple Cost Approach)

This approach results in a complete separation of costs for the State and for each Local Unit participating in the Employees' Retirement and Employees' Pension Systems.

#### C. Recommendations

As we have stated in the past, the issue of State/Local Unit cost allocations is not an actuarial or financing issue, but rather an allocation policy issue. We frankly feel that each of the four cost allocation approaches contained in this study is reasonable and should be acceptable to both the State and Local Units. However, given that a recommendation by our firm has been requested by the Board, we have developed our ranking of the four alternatives in terms of four criteria:

- that some cost sharing exists so that individual contributors are protected from erratic cost swings from year to year;
- that some individual equity exists so that high cost contributors are not completely subsidized by low cost contributors;

- that complexity in administration and understanding be minimized;
- that the initial cost impact on the individual Local Units not result in substantial cost increases.

On the basis of these criteria we rank Alternative #2, the Two Cost Approach, as the best approach to be used in the future. This approach maintains sufficient cost sharing to prevent large swings in annual costs for the Local Units. Also, there is some degree of individual equity in that the State's and Local Units' on-going costs will be developed independently of each other. On-going administration and understanding of this approach should be significantly easier than the current procedures used by the MSRPS. Finally, based on our cost analysis, this Alternative, when compared to the other three Alternatives, results in the fewest of number cost increases (approximately 30%) over the current approach.

Our next order of preference is either Alternative #1 (Single Cost Approach) or Alternative #4 (Multiple Cost Approach). The Single Cost Approach provides the greatest degree of cost sharing with the least individual equity. The Multiple Cost Approach is just the opposite (i.e., no cost sharing; complete individual equity). The major drawback of the Single Cost Approach is that, at least initially, the Local Units would be partially subsidizing the State's cost to fund the MSRPS. The major drawback of the Multiple Cost Approach is that nearly 90% of the Local Units would have greater costs in the immediate future than under current procedures.

Our least preferable option of the four approaches described in this study is Alternative #3, Current Approach Modified. This is similar to Alternative #2 (Two Cost Approach), our recommended approach, with two additional drawbacks. First, this approach results in new individual accrued liability allocations which are difficult to explain and understand. Second, this approach results in increased costs for about 60% of the participating Local Units. These drawbacks, we believe, do not offset the only advantage of this approach over our recommended approach, a slight increase in individual equity.

#### D. Cost Analysis

On the following pages we present a summary of our cost impact analysis. These cost results are based on the June 30, 1983 actuarial valuation of the MSRPS. The employee data for this valuation was provided under current procedures and was not intended to be used for separate individual valuations. Data for individual Local Units was not reconciled in detail. Without such reconcilation, a 1% employee data error, for example, could create substantial deviations in individual cost results, eventhough it has an insignificant impact on total System costs.

The cost results which follow, therefore, must be considered estimates. Table I-l below presents a statistical summary of our cost analysis; Table I-2, which follows, provides a detailed cost comparison for each Local Unit under the Employees' Systems.

# Table I-1 Estimated 1984 Cost Impact Current Procedures vs. Alternative Approaches

		Current Approach	#1 Single Cost	#2 Two Cost	#3 Current Modified	#4 Multiple Cost
1.	Total estimated 1984 contributions for all Local Units (dollars in millions	) \$38.2	\$32.8	\$31 <b>.</b> 5	\$36.6	\$43.8
	(dollars in marrious	,	,,,,,			
2.	Average change in costs due to alter-			(150, 100)	(41.2.22.2)	
	native cost approach	N/A	(\$40,000)	(\$50,000)	(\$10,000)	\$40,000
3.	Highest dollar in- crease in 1984 costs (compared to current		\$62 <b>,</b> 000	\$37,000	\$97,000	\$ 719,000
4.	Greatest dollar de- crease in 1984 costs		01 100 000	61 /00 000		s 110 000
	(compared to current	) N/A	\$1,180,000	\$1,400,000	\$500,000	\$ 110,000
5.	Percentage of Local Unit contributors					
	having an increase i 1984 costs due to alternative cost	n				
	approach	N/A	39.8%	32.3%	57.9%	85.0%

TABLE I - 2
ESTIMATED 1984 TOTAL DOLLAR COSTS
(EMPLOYEES' SYSTEMS COMBINED)

LOCAL	ESTIMATED CURRENT COST	ALTERNATIVE #1 SINGLE COST	ALTERNATIVE #2 TWO COST	ALTERNATIVE #3 CURRENT MODIFIED	ALTERNATIVE #4 MULTIPLE COST
1 BALTIMORE CO SUPR OF ELECTIONS	\$29,334	\$43,228	\$41,232	\$51,317	\$71,054
2 MARYLAND FOOD CENTER AUTHORITY	27,404	30,788	29,826	30,204	33,451
3 REGIONAL PLANNING COUNCIL	108,145	0	0	0	0
4 METROPOLITAN TRANSIT AUTHORITY	664,236	715,866	692,085	760,780	813,199
5 ALLEGANY COUNTY BOARD OF EDUCATION	534,763	387,326	368,019		657,483
6 ALLECANY COUNTY COMMUNITY COLLEGE	29,510	28,542	27,588	29,992	31,981
7 ALLECANY COUNTY LIERARY	3,056	3,078	3,040		4,025
8 ALLECANY COUNTY COMMISSION	595,711	484,728	462,645	562,038	797,739
9 ALLECANY COUNTY BOARD OF LICENSE COMM	1,787	1,588	1,568	1,797	3,363
10 ALLECANY COUNTY SANITARY DISTRICT	49,801	51,200	48,170		59,025
11 CUMBERLAND, CITY	796,570	467,696	443,529		868,329
12 REGIONAL EDUC SERVICES OF APPALACHIA	30,720	26,456	25,742		27,718
13 HEALTH SYSTEMS AGENCY-WESTERN MARYLAND	22,741	25,777	24,929		22,720
14 ALLEGANY COUNTY TRANSIT AUTHORITY	23,197	24,388	23,372		26,104
15 CUMBERIAND CITY POLICE DEPARTMENT	171,838	106,240	101,017		345,201
16 CRESAPTOWN CIVIC IMPROVEMENT ASSN	1,145	713	719		2,978
17 ANNE ARUNDEL CO. BOARD OF EDUCATION	1,625,743	1,529,319	1,475,262		1,727,171
18 ANNE ARUNDEL CO. COMMUNITY COLLEGE	94,084	114,706	110,397		111,946
19 ANNE ARUNDEL CO. GOVERNMENT	610,096	276,934	259,012		778,833
	395,051	366 ,774	355,686		483,513
20 CITY OF ANNAPOLIS 21 CHESAPFAKE BAY COMMISSION	7,705	11,294	10,685		9,300
22 ANNE ARUNDEL CO. BOARD OF ELECTIONS	11,569	16,922	15,953		38,111
23 MD. HEALTH & HIGHER EDUC.FAC. AUTH.	7,254		9,936		8,872
	39,818	25,297	24,672		37,353
24 LEXINGTON MARKET AUTHORITY	36,321	53,024	49,843		75,786
25 BALTIMORE CITY BOARD OF ELECTIONS	192,509		187,822		224,061
26 CALVERT CO. BOARD OF EDUCATION	433,254	•	466,965		488,989
27 CALVERT CO. COMMISSION	125,316	99,858	95,709		143,815
28 CAROLINE CO. BOARD OF EDUCATION		•	3,176		34,135
29 CAROLINE CO. ROADS BOARD	25,472		2,316		3,612
30 CAROLINE CO. BOARD OF ELECTIONS	1,661				453,511
31 CARROLL CO. BOARD OF EDUCATION	341,424		317,820		
32 CARROLL CO. ED.OF EDUCATION CAFETERIA	134,138		104,313		166,589
33 CARROLL CO. COMMISSION	760,738		700,783	•	737,273
34 WESIMINSTER, CITY OF	138,435		115,060		159,736
35 MANCHESTER, TOWN OF	14,563		15,915		14,970
36 CARROLL CO. BOARD OF ELECTIONS	2,353		3,197		5,613
37 CECIL CO. BOARD OF EDUCATION	286,136		283,239		
38 CECIL CO. COMMISSION	255,462		222,963		
39 ELKTON, TOWN OF	82,172				89,254
40 CECIL CO. SUPR OF ELECTIONS	2,259	3,310	3,13	1 4,915	4,830

TABLE I - 2 ESTIMATED 1984 TOTAL DOLLAR COSTS (EMPLOYEES' SYSTEMS COMBINED)

ICCAL	ESTIMATED CURRENT COST	ALTERNATIVE #1 SINGLE COST	ALTERNATIVE #2 TWO COST	ALTERNATIVE #3 CURRENT MODIFIED	ALTERNATIVE #4 MULTIPLE COST
41 CHARLES CO. COMMUNITY COLLEGE	55,346	51,700	49,518		57,557
42 CHARLES CO. SUPR OF ELECTIONS	4,726	6,914	6,522		5,706
43 DORCHESTER CO. BOARD OF EDUCATION	135,990	109,453	104,445		203,632
44 DORCHESTER CO. COMISSION	151,650	140,053	378, 133		192,991
45 DORCHESTER CO. ROADS BOARD	132,753	105,555	100,431		166,526
46 CAMERIDGE, CITY OF	215,355	164,784	159,582		240,246
47 HOUSING AUTHORITY OF CAMERIDGE	12,363	11,767	11,362		11,276
48 HURLOCK, TOWN OF	8,967	11,942	12,036		9,520
49 DORCHESTER CO. SUPR OF ELECTIONS	3,325	4,835	4,518	4,328	12,482
50 FREDERICK CO. BOARD OF EDUCATION	770,782	697,636	663,813	747,748	864,250
51 FREDERICK CO. COMMISSION	1,157,615	1,151,031	1,111,628	1,193,744	1,194,497
52 BRUNSWICK, TOWN OF	49,019	40,054	39,052	45,772	42,753
53 WALKERSVILLE, TOWN OF	12,227	10,838	10,291	10,283	11,556
54 MIDDLETOWN, TOWN OF	2,521	3,418	3,445		2,453
55 FREDERICK CO. SUPR OF ELECTIONS	2,458	3,614	3,434		10,345
	75,482	66,235	63,484		88,238
56 CARREIT CO. BOARD OF EDUCATION 57 CARREIT CO. BOARD OF EDUCCAFETERIA	58,299	43,880	41 ,817		86,721
	125,547	76,785	74,222		92,204
58 CARRETT CO. COMMISSION	270,981	194,809	187,586		313,270
59 CARRETT CO. ROADS BOARD	6,766	4,023	4,055	*	3,145
60 CARRETT CO. LIQUOR BOARD	3,456	5,053	4,762		8,301
61 CARRETT CO. SUPR. OF ELECTIONS	779,129	798,985	767,604		860,673
62 HARFORD CO. BOARD OF EDUCATION	36,237	38,138	36,815		41,846
63 HARFORD CO. COMMUNITY COLLEGE	1,729,865		1,463,312		2,443,434
64 HARFORD CO. GOVERNMENT	10,694		464		17,593
65 HARFORD CO. LIQUOR ECARD	4,860		6,810		11,042
66 HARFORD CO. SUPR OF ELECTIONS	619,648	•	656,473		706,259
67 HOWARD CO. BOARD OF EDUCATION	25,309		30,026		22,664
68 HOWARD COMMUNITY COLLEGE	2,845,847		2,616,910	•	2,920,762
69 HOWARD CO. GOVERNMENT		•	8,12		13,305
70 HOWARD CO. SUPR OF ELECTIONS	5,913	•	1,62		2,836
71 KENT CO. SUPR OF ELECTIONS	1,157		59,800		201,405
72 MONTGOMERY CO. BOARD OF EDUCATION	137,709		328,40		483,480
73 MONTGOMERY COLLEGE	315,202		•		13 ,374
74 MONTGOMERY CO. PUBLIC LIERARY	3,234			0 8,463	483,958
75 MONIGOMERY CO. GOVERNMENT	442,575		285 ,86	_	5,767
76 GAITTHERSBURG, TOWN OF	4,595				131,260
77 MD NATIONAL CAPITAL PARK & PLANN COMM	112,856		33,64		131,260
78 INTERSTATE COMM ON POTOMAC RR BASIN	4,499			0 0	_
79 ROCKVILLE, CITY OF	54,023		18,50		75,277
80 TAKOMA PARK, CITY OF	291 ,657	222,683	213 ,21	4 244,402	351,454

TABLE I - 2
ESTIMATED 1984 TOTAL DOLLAR COSTS
(EMPLOYEES' SYSTEMS COMBINED)

LOCAL	ESTIMATED CURRENT COST	ALTERNATIVE #1 SINGLE COST	ALTERNATIVE #2 TWO COST	ALTERNATIVE #3 CURRENT MODIFIED	ALTERNATIVE #4 MULTIPLE COST
81 BETHESDA FIRE DEPT.	2,098	0	0	0	0
82 CHEVY CHASE FIRE DEPT.	4,208	0	0	0	0
83 PRINCE GEORGES CO. BOARD OF EDUCATION	6,402,873	5,220,758	4,983,588		6,967,290
84 PRINCE GEORGES CO. COMMUNITY COLLEGE	135,187	127,868	123,901	141,065	166,622
85 PRINCE GEORGES CO. MEMORIAL LIBRARY	82,787	86,063	83,133	91,581	99,370
86 PRINCE GEORGES CO. GOVERNMENT	6,471,050	5,592,240		6,131,366	7,189,642
87 GREENBELT, CITY OF	296,533	232,975	221,668	265,232	310,822
88 HYATTSVILLE, CITY OF	198,991	153,578	148,822		217,165
89 MOUNT RAINER, CITY OF	44,066	39,533	38,600		45,642
90 WASHINGTON SUBURBAN SANITARY COMM	348,582	140,734	131,657		381,047
91 NEW CARROLLTON, CITY OF	71,413	74,046	71,172	72,461	64,628
92 UPPER MARLBORO, TOWN OF	6,164	4,968	4,642	6,506	8,319
93 CHEVERLY, TOWN OF	57,625	51,902	49,946	53,210	70,463
94 PRINCE GEORGES CO. CROSSING GUARDS	66,135	56,134	54,309	62,938	133,127
95 QUEEN ANNE CO. BOARD OF EDUCATION	114,670	105,074	100,335	116,084	
96 QUEEN ANNE CO. COMMISSION	146,034	127,265	122,576	147,266	143,972
97 QUEEN ANNE CO. ROADS BOARD	115,800	87,372	83,650	126,042	169,908
98 QUEEN ANNE CO. SUPR OF ELECTIONS	1,892	2,752	2,571	3,082	160,519
99 ST. MARY'S CO. BOARD OF EDUCATION	314,450	292,206	281,417	322,232	4,086
100 ST. MARY'S CO. COMMISSION	359,512	368,211	351,518		359,696
101 ST. MARY'S CO. NURSING HOME	85,351	75,582	72,560	379,947	378,534
102 ST. MARY'S CO. SUPR OF ELECTIONS	2,835	4,192		82,838	114,680
103 SOMERSET CO. BOARD OF EDUCATION	57,8%		4,020	6,067	7,659
104 SOMERSET CO. COMMISSION	74,428	64,315	61,668	72,506	91,691
105 SOMERSET CO. SANITARY DISTRICT		45,666	42,708	68,518	134,567
106 SOMERSET CO. SUPR OF ELECTIONS	10,444	11,929	11,314	11,435	10,785
	1,752	2,548	2,381	3,782	5,968
107 TALBOT CO. BOARD OF EDUCATION	103,849	67,308	64,828	78,337	137,206
108 TALBOT CO. COUNCIL	82,491	92,017	89,630	98,025	122,651
109 TALBOT CO. SUPR OF ELECTIONS	1,740	2,530	2,364	3,0%	3,867
110 WASHINGTON CO. BOARD OF EDUCATION	727,440	609,224	580,715	690,992	894,717
111 HAGERSTOWN JR. COLLEGE	19,388	19,001	18,469	20,035	25,920
112 WASHINGTON CO. LIBRARY	15,068	12,456	11 ,749	13,073	14,625
113 WASHINGTON CO. COMMISSION	35,268	8,070	7,620	13,660	37,902
114 WASHINGTON CO. ROADS BOARD	9,889	5,434	5,077	12,238	17,409
115 WASHINGTON CO. LICENSE COMMISSIONERS	311	323	302	430	386
116 HAGERSTOWN, CITY OF	1,171,213	769,821	739,270	969,868	1,301,005
117 WASHINGTON CO. SANITARY DISTRICT	2,442	2,412	2,254	3,869	22,901
118 WASHINGTON CO. SUPR OF ELECTIONS	5,988	8,745	8,224	12,481	17,436
119 WOR-WIC TECH COMMUNITY COLLEGE	378	579	583	583	336
120 WICOMICO COUNTY ROADS BOARD	4,621	0	0	0	6,606

TABLE I - 2

ESTIMATED 1984 TOTAL DOLLAR COSTS
(EMPLOYEES' SYSTEMS COMBINED)

ICCAL	ESTIMATED CURRENT COST	ALTERNATIVE #1 SINGLE COST	ALTERNATIVE #2 TWO COST	ALTERNATIVE #3 CURRENT MODIFIED	ALTERNATIVE #4 MULTIPLE COST
121 SALISBURY, CITY OF	576,891	460,957	439,538	554,913	682,342
122 WICOMICO CO. DEPT. RECREATION & PARKS	10,860	9,474	8,852	9,936	19,187
123 FRUITIAND, CITY OF	9,140	13,786	13,613	13,093	10,142
124 WICOMICO CO. SUPR OF ELECTIONS	2,799	4,140	3,971	4,248	8,977
125 WORCHESTER CO. BOARD OF EDUCATION	73 ,067	77,007	74,758	81,323	94,434
126 WORCHESTER CO. COMMISSION	206,710	211,429	204,497	224,660	226,699
127 WORCHESTER CO. ROADS BOARD	154,018	84,282	79,535	102,711	160,890
128 WORCHESTER CO. LIQUOR BOARD	48,339	42,689	40,864	48,800	61,262
129 POCOMOKE CITY	63,149	58,063	55,591	67,296	69,184
130 SNOW HILL, TOWN OF	46,273	30,918	30,436	30,873	33,914
131 BERLIN, TOWN OF	44,831	45,268	43,996	52,779	51,753
132 WORCHESTER CO. BOARD OF ELECTIONS	2,573	3,741	3,495	4,082	5,587
133 NORTHEAST MD. WASTE DISPOSAL AUTH.	14,120	20,050	19,627	18,349	15,803
TOTAL	\$38,299,764	\$32,838,758	\$31,510,112	\$36,624,095	\$43,843,537

### ALTERNATIVE #1: Single Cost Approach

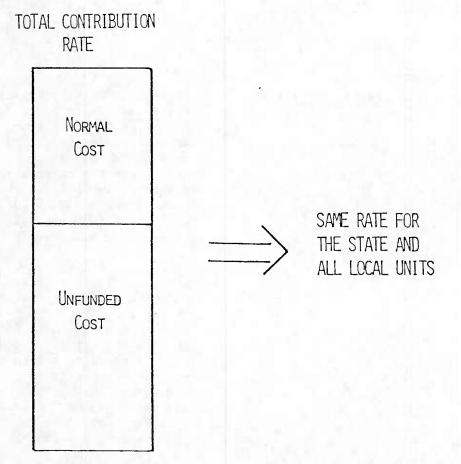
### A. Description

This alternative results in a complete merger of the State and Local Units' participation in the Employees' Retirement System and in the Employees' Pension System.

Ultimately this alternative would eliminate the need for separate determination and disclosure of costs between the State and the Local Units. The same contribution rate (normal and unfunded actuarial liability) will be applied to the respective payrolls of the State and the Local Units.

Costs will be determined under the Entry Age Normal funding method, as described in our prior study on the financing of the Systems, without further modification.

### GRAPHIC LLLUSTRATION



#### B. Specifics

- 1. Separate Accrued Liability Determinations:
  - a. 1980 Allocations

- Cancelled.
- b. New Individual Allocations
- None.
- 2. Funding of Unfunded
  Accrued Liability Amounts:

Amortized jointly (State and Locals) as a level % of payroll.

3. Prior Contributions:

Adjustments made for overor under-payments since 1980 as described in Appendix I.

4. Salary Abuses:

Remedial procedures applied as described in Appendix II.

5. Costs For New Local Units:

Same rate as current contributors.

6. Withdrawing Local Units:

Assess withdrawal charge as described in Appendix III.

7. Transfers to the Pension System:

Costs adjusted as described in Appendix IV.

#### C. Evaluation

1. Administrative Concerns:

Ultimately this alternative is the <u>simplest</u> and <u>least</u> expensive to administer.

Initially, however, procedures need to be refined to accomplish the objectives described in items B.3, B.4, and B.6 above. (i.e., prior contributions made, salary abuses, and withdrawals).

2. Complexity:

This alternative is the simplest alternative to understand and communicate.

3. Cost Fluctuation:

This alternative will produce the <u>least</u> fluctuation due to experience gains and losses in year to year costs for an individual contributor. All experience gains and losses will be shared equally.

#### 4. Equity in Cost Allocation:

Complete cost sharing exists under this approach. Therefore, there will be subsidization of older groups and groups having poor plan experience (e.g., salary increases) by younger groups and groups with favorable on-going experience.

### D. Conclusion

This approach, which is widely used by negotiated pension funds and used by some other state-wide systems, would be considered ideal if not for the cost sharing implications mentioned in C.4 above. Also, unless procedures such as those described in Appendix II are implemented, abuses may occur with respect to the granting of pay increases. The retirement cost associated with these increases are spread equally among all contributors.

## E. Cost Analysis

On the following pages we present a detailed comparison of estimated 1984 costs for each Local Unit contributing to the Employees' Retirement and Pension Systems of the State of Maryland.

#### TABLE II - 1

	ESTIMATED		ALTERNATIVE #1:		
	CURRENT CONTRI	BUTION:	SINGLE COST		
LOCAL	Retirement	Pension	Retirement	Pension	
1 BALTIMORE CO SUPR OF ELECTIONS	\$21,846	\$7,488	\$31,770	\$11,459	
I BALTIMORE CO SUPE OF ELLECTIONS	16,652	10,752	370, 16	14,418	
2 MARYLAND FOOD CENTER AUTHORITY	105,206	2,939	0	0	
3 REGIONAL PLANNING COUNCIL	448,544	215,692	399,993	315,874	
4 METROPOLITAN TRANSIT AUTHORITY	480,244	54,519	303,898	83,428	
5 ALLEGANY COUNTY BOARD OF EDUCATION	19,639	9,871	16,033	12,509	
6 ALLEGANY COUNTY COMMUNITY COLLEGE	1,596	1,460	844	2,234	
7 ALLECANY COUNTY LIBRARY	509,025	86,685	352,076	132,651	
8 ALLECANY COUNTY COMMISSION	946	842	431	1,157	
9 ALLECANY COUNTY BOARD OF LICENSE COMM	46,716	3,086	46,654	4,546	
10 ALLECANY COUNTY SANITARY DISTRICT	738,329	58,240	378,573	89,123	
11 CUMBERIAND, CITY	21,456	9,264	12,535	13,921	
12 REGIONAL EDUC SERVICES OF APPAIACHIA	15,230	7,511	14,283	11,494	
13 HEALTH SYSTEMS AGENCY-WESTERN MARYLAND	17,539	5,657	16,429	7,960	
14 ALLECANY COUNTY TRANSIT AUTHORITY	148,548	23,291	82,368	23,872	
15 CUMBERLAND CITY POLICE DEPARTMENT	0	1,145	0	713	
16 CRESAPTOWN CIVIC IMPROVEMENT ASSN	1,207,366	418,377	898,708	630,612	
17 ANNE ARUNDEL CO. BOARD OF EDUCATION	•	28,780	70,859	43,847	
18 ANNE ARUNDEL CO. COMMUNITY COLLEGE	65,304 607,666	2,431	273,214	3,720	
19 ANNE ARUNDEL CO. GOVERNMENT	279,562	115,488	190,046	176,728	
20 CITY OF ANNAPOLIS	6,533	1,173	9,500	1,794	
21 CHESAPFAKE BAY COMMISSION	10,297	1,273	14,974	1,948	
22 ANNE ARUNDEL CO. BOARD OF ELECTIONS		434	9,918	664	
23 MD. HEALTH & HIGHER EDUC.FAC. AUTH.	6 ,820 26 ,033	13,785	11,207	14,090	
24 LEXINGTON MARKET AUTHORITY		2,682	48,920	4,104	
25 BALTIMORE CITY BOARD OF ELECTIONS	33,640 134,946	57,563	111,550	82,944	
26 CALVERT CO. BOARD OF EDUCATION	•	109,386	329,563	157,806	
27 CALVERT CO. COMMISSION	323,868	23,161	67,097	32,761	
28 CAROLINE CO. BOARD OF EDUCATION	102,155	25,101	3,399	0	
29 CAROLINE CO. ROADS BOARD	25,472	319	1,952	489	
30 CAROLINE CO. BOARD OF ELECTIONS	1,342	54,722	249,833	83,739	
31 CARROLL CO. BOARD OF EDUCATION	286,702	•	104,629	6,507	
32 CARROLL CO. BD. OF EDUCATION CAFETERIA	129,886	4,252	488,219	242,719	
33 CARROLL CO. COMMISSION	602,126	158,612	92,245	28,650	
34 WESIMINSTER, CITY OF	119,713	18,722	14,120	2,701	
35 MANCHESTER, TOWN OF	12,797	1,765	3,422	0	
36 CARROLL CO. BOARD OF ELECTIONS	2,353	0	202,977	92,862	
37 CECIL CO. BOARD OF EDUCATION	225,453	60,684	113,315	·	
38 CECIL CO. COMMISSION	179,033		•	38,088	
39 ELKTON, TOWN OF	55,688	26,484	37,657 2,704	516	
40 CECIL CO. SUPR OF ELECTIONS	1,922	337	2,794	)10	

TABLE II - 1

	ESTIMATED		ALTERNATIVE	E #1:
	CURRENT CONT	RIBUTION:	SINGLE COST	SYSTEM
LOCAL	Retirement	Pension	Retirement	Pension
41 CHARLES CO. COMMUNITY COLLEGE	43,041	12,305	35,192	16,508
42 CHARLES CO. SUPR OF ELECTIONS	4,178	548	6,075	839
43 DORCHESTER CO. BOARD OF EDUCATION	114,311	21,679	79,790	29,663
44 DORCHESTER CO. COMMISSION	129,010	22,640	105 ,733	34,320
45 DORCHESTER CO. ROADS BOARD	116,672	16,080	80,947	24,607
46 CAMBRIDGE, CITY OF	165,428	49,927	88,383	76,401
47 HOUSING AUTHORITY OF CAMERIDGE	8,744	3,619	6,755	5,011
48 HURLOCK, TOWN OF	0	8,967	0	11,942
49 DORCHESTER CO. SUPR OF ELECTIONS	3,325	0	4,835	0
50 FREDERICK CO. BOARD OF EDUCATION	662,674	108,108	534,450	163,185
51 FREDERICK CO. COMMISSION	823,562	334,053	658,971	492,060
52 BRUNSWICK, TOWN OF	34,485	14,533	17,915	22,139
53 WALKERSVILLE, TOWN OF	10,720	507,	8,595	2,243
54 MIDDLETOWN, TOWN OF	0	2,521	0	3,418
55 FREDERICK CO. SUPR OF ELECTIONS	1,943	515	2,825	788
56 CARREIT CO. BOARD OF EDUCATION	61,208	14,274	44,484	751, 21
57 CARRETT CO. BOARD OF EDUCCAFETERIA	50,475	7,823	32,734	11,145
58 CARRETT CO. COMMISSION	103,171	22,376	43,064	33,721
59 CARRETT CO. ROADS BOARD	218,840	52,141	119,053	75,756
60 GARRETT CO. LIQUOR BOARD	4,013	2,754	0	4,023
61 GARREIT CO. SUPR. OF ELECTIONS	3,0%		4,502	551
62 HARFORD CO. BOARD OF EDUCATION	590,132		512,164	286,821
63 HARFORD CO. COMMUNITY COLLEGE	25,624	10,613	22,064	16,073
64 HARFORD CO. GOVERNMENT	1,450,922	278,943	1,118,893	414,651
65 HARFORD CO. LIQUOR BOARD	10,393	301	0	460
66 HARFORD CO. SUPR OF ELECTIONS	3,735	1,125	5,432	1,721
67 HOWARD CO. BOARD OF EDUCATION	439,679		411,879	269,523
68 HOWARD COMMUNITY COLLEGE	13,405	•	13,998	16,815
69 HOWARD CO. GOVERNMENT	2,037,072	•	1,607,070	1,106,671
70 HOWARD CO. SUPR OF ELECTIONS	5,406	507	7,862	776
71 KENT CO. SUPR OF ELECTIONS	852		1,239	467
72 MONTICOMERY CO. BOARD OF EDUCATION	130,515		52,136	11,009
73 MONIGOMERY COLLEGE	180,154		164,276	173,553
74 MONIGOMERY CO. PUBLIC LIBRARY	3,234		0	0
75 MONIGOMERY CO. GOVERNMENT	409,154		251,011	50,938
76 CAITHERSBURG, TOWN OF	4,595		0	0
77 MD NATIONAL CAPITAL PARK & PLANN COMM	108,821		29,850	5,708
78 INTERSTATE COM ON POTOMAC RR BASIN	4,499		0	0
79 ROCKVILLE, CITY OF	54,023		19,805	0
80 TAKOMA PARK, CITY OF	245,798		152,558	70,124

TABLE II - 1

	ESTIMATED CURRENT CONT	RIBUTION:		ALTERNATIVE #1: SINGLE COST SYSTEM		
LOCAL	Retirement	Pension	Retirement	Pension		
81 BETHESDA FIRE DEPT.	2,098	0	0	0		
82 CHEVY CHASE FIRE DEPT.	4,208	0	0	0		
83 PRINCE GEORGES CO. BOARD OF EDUCATION	5,451,846	951,028	3,782,941	1,437,817		
84 PRINCE GEORGES CO. COMMUNITY COLLEGE	94,452	40,735	67,631	60,237		
85 PRINCE GEORGES CO. MEMORIAL LIBRARY	58,605	24,182	49,059	37,005		
86 PRINCE GEORGES CO. GOVERNMENT	4,880,808	1,590,241	3,291,236	2,301,004		
87 GREENBELT, CITY OF	260,662	35,871	178,637	- 54,338		
88 HYATTSVILLE, CITY OF	151,426	47,566	81,121	72,457		
89 MOUNT RAINER, CITY OF	29,109	14,957	16,922	22,611		
90 WASHINGTON SUBURBAN SANITARY COMM	347,078	1,504	138,433	2,301		
91 NEW CARROLLTON, CITY OF	53,230	18,183	47,004	27,043		
92 UPPER MARLBORO, TOWN OF	6,164	0	4,968	0		
93 CHEVERLY, TOWN OF	42,029	15,5%	32,156	19,746		
94 PRINCE GEORGES CO. CROSSING GUARDS	49,602	16,533		25,299		
95 QUEEN ANNE CO. BOARD OF EDUCATION	95,451	19,220	75,662	29,412		
96 QUEEN ANNE CO. COMMISSION	112,918	33 ,116	77,373	49,893		
97 QUEEN ANNE CO. ROADS BOARD	97,880	17,919	59,950	27,422		
98 QUEEN ANNE CO. SUPR OF ELECTIONS	1,892	0	2,752	0		
99 ST. MARY'S CO. BOARD OF EDUCATION	236,822	77,628	177,979	114,228		
100 ST. MARY'S CO. COMMISSION	289,736	69,776	266,337	101,873		
101 ST. MARY'S CO. NURSING HOME	68,092	17,259	49,171	26,411		
102 ST. MARY'S CO. SUPR OF ELECTIONS	1,922	914	2,794	1,398		
103 SOMERSET CO. BOARD OF EDUCATION	43,877	14,019	42,861	21,453		
104 SOMERSET CO. COMMISSION	73,947	482	45,094	572		
105 SOMERSET CO. SANITARY DISTRICT	8,942	502, 1	9,631	2,298		
106 SOMERSET CO. SUPR OF ELECTIONS	1,752	0	2,548	0		
107 TALEOT CO. BOARD OF EDUCATION	86,020	17,829	40,934	26,374		
108 TALBOT CO. COUNCIL	49,240	33,251	42,306	49,711		
109 TALBOT CO. SUPR OF ELECTIONS	1,740	0	2,530	0		
110 WASHINGTON CO. BOARD OF EDUCATION	625,187	102,253	452,749	156,474		
111 HAGERSTOWN JR. COLLEGE	13,033	6,355	9,277	9,725		
112 WASHINGTON CO. LIBRARY	14,076	992	10,938	1,518		
113 WASHINGION CO. COMMISSION	34,482	786	6,979	1,091		
114 WASHINGTON CO. ROADS BOARD	9,889	0	5,434	0		
115 WASHINGTON CO. LICENSE COMMISSIONERS	311	0	323	0		
116 HACERSTOWN, CITY OF	993,424	177,790	497,755	272,065		
117 WASHINGTON CO. SANITARY DISTRICT	2,442	0	2,412	0		
118 WASHINGTON CO. SUPR OF ELECTIONS	5,506	482	8,007	737		
119 WOR-WIC TECH COMMUNITY COLLEGE	0	378	0	579		
120 WICOMICO COUNTY ROADS BOARD	4,621	0	Ō	0		
	•					

TABLE II - 1

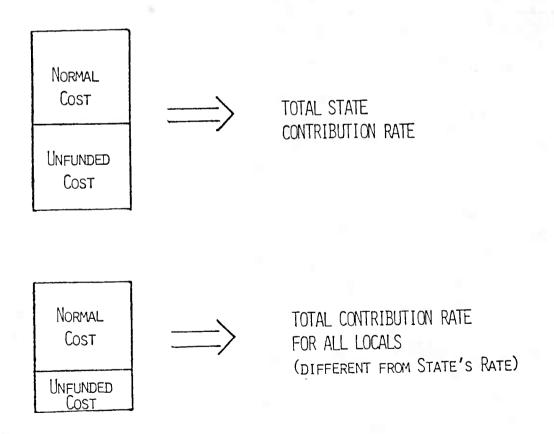
	ESTIMATED CURRENT CONT	RIBUTION:	ALTERNATIVE #1: SINGLE COST SYSTEM		
LOCAL	Retirement	Pension	Retirement	Pension	
121 SALISBURY, CITY OF	497,439	79,452	340,508	120,449	
122 WICOMICO CO. DEPT. RECREATION & PARKS	10,860	0	9,474	0	
123 FRUITIAND, CITY OF	2,641	6,500	3,840	9,946	
124 WICOMICO CO. SUPR OF ELECTIONS	1,884	915	2,740	1,401	
125 WORCHESTER CO. BOARD OF EDUCATION	48,115	24,952	38,824	38,183	
126 WORCHESTER CO. COMMISSION	144,307	62,403	116,904	94,526	
127 WORCHESTER CO. ROADS BOARD	147,003	7,014	73,548	10,734	
128 WORCHESTER CO. LIQUOR BOARD	39,644	8,695	29,383	13,306	
129 POCOMOKE CITY	51,063	12,086	39,823	18,240	
130 SNOW HILL, TOWN OF	31,850	14,423	9,862	21,055	
131 BERLIN, TOWN OF	29,472	15,359	22,148	23,120	
132 WORCHESTER CO. BOARD OF ELECTIONS	2,573	0	3,741	0	
133 NORTHEAST MD. WASTE DISPOSAL AUTH.	6 ,045	8,075	7,902	12,148	
TOTALS:	\$30,632,515	\$7,667,249	\$21,578,359	\$11,260,399	

### A. Description

This alternative results in a complete separation between the State and the Local Units of their participation in both the Employees' Retirement System and the Employees' Pension System. The Local Units will be combined and their costs determined collectively (i.e., one contribution rate for all Local Units).

On-going plan administration and investment experience will be shared equally by the State and the Local Units, with separate accounting prospectively of assets, liabilities, and annual costs.

#### GRAPHIC ILLUSTRATION



#### B. Specifics

- 1. Separate Accrued Liability
  Determinations:
  - a. 1980 Allocations
- Cancelled.
- b. New Individual Allocations
- None.
- 2. Funding of Unfunded Accrued Liability Amounts:

Amortized jointly (Locals combined) as a level % of payroll. (See Appendix II)

3. Prior Contributions:

Adjustments made for overor under-payments since 1980, as described in Appendix I.

4. Salary Abuses:

Remedial Procedures applied as described in Appendix II.

5. Costs For New Local Units:

Same rate as current contributors.

6. Withdrawing Local Units:

Assess withdrawal charges as described in Appendix III.

7. Transfers to the Pension
System:

Costs adjusted as described in Appendix IV.

#### C. Evaluation

1. Administrative Concerns:

This alternative will eliminate the current administrative procedures used to collect payments and account for the balances of the initial accrued liability allocations of 1980. However, added administration will result with respect to the separate accounting for assets, liabilities, and future costs called for by this method. Overall, we suspect this alternative will be less difficult to administer as the current financing approach.

2. Complexity:

This alternative should be less difficult to understand and communicate than the present method.

3. Cost Fluctuation:

This method will produce greater cost fluctuations due to experience gains and losses than the Single Cost Approach (Alternative #1), and about the same potential for cost fluctuation as the current financing approach. Experience gains and losses, except for investment experience, will be determined separately for the State and the Local Units combined.

Equity in Cost Allocation:

The State and the Local Units combined will generally be funding their own true costs under this approach, with little or no cost sharing between the two groups. With respect to individual Local Units, there will be cost sharing, and therefore, cost subsidization among Local Units.

#### D. Conclusion

This approach is the same as the method currently employed to allocate total system costs with two exceptions.

- 1. The technical flaws and inequities which exist in the current method will be eliminated, and
- 2. No initial allocation of liabilities to individual Local Unit contributors (such as the one made in 1980) is needed.

The problems associated with cost sharing and potential pay increase abuses will exist for individual Local Units. Overall, however, we believe this approach is more acceptable than current procedures.

#### E. Cost Analysis

On the following pages we present a detailed comparison of estimated 1984 costs for each Local Unit contributing to the Employees' Retirement and Pension Systems of the State of Maryland.

TABLE II - 2

	ESTIMATED CURRENT CONTR	• TET PTT (%) •	ALTERNATIVE #2: TWO COST SYSTEM		
LOCAL	Retirement	Pension	Retirement	Pension	
1 BALTIMORE CO SUPR OF ELECTIONS	\$21,846	\$7,488	\$29,682	\$11,549	
2 MARYLAND FOOD CENTER AUTHORITY	16,652	10,752	15,295	14,532	
3 REGIONAL PLANNING COUNCIL	105,206	2,939	0	0	
4 METROPOLITAN TRANSIT AUTHORITY	448,544	215,692	373,713	318,373	
5 ALLEGANY COUNTY BOARD OF EDUCATION	480,244	54,519	283,932	84,088	
6 ALLEGANY COUNTY COMMUNITY COLLEGE	19,639	9,871	14,980	12,608	
7 ALLECANY COUNTY LIERARY	1,5%	1,460	789	2,251	
8 ALLECANY COUNTY COMMISSION	509,025	86,685			
9 ALLECANY COUNTY BOARD OF LICENSE COMM	946	842	403	1,166	
10 ALLECANY COUNTY SANITARY DISTRICT	46,716	3,086	43,588	4,582	
11 CUMBERIAND, CITY	738,329	58,240	353 ,700	89,828	
12 REGIONAL EDUC SERVICES OF APPALACHIA	21,456	9,264	11,711	14,031	
13 HEALTH SYSTEMS AGENCY-WESTERN MARYLAND	15,230	7,511	13,345	11,585	
14 ALLECANY COUNTY TRANSIT AUTHORITY	539, 17	5 <b>,</b> 657	15,349	8,023	
15 CUMBERLAND CITY POLICE DEPARIMENT	148,548	23,291	76 <b>,</b> 957	24,061	
16 CRESAPTOWN CIVIC IMPROVEMENT ASSN	0	1,145	0	719	
17 ANNE ARUNDEL CO. BOARD OF EDUCATION	366, 207	418,377	839,661	635,601	
18 ANNE ARUNDEL CO. COMMUNITY COLLEGE	65,304	28,780	66 ,203	44,194	
19 ANNE ARUNDEL CO. GOVERNMENT	607,666	2,431	255,263	3,749	
20 CITY OF ANNAPOLIS	562, 279	115,488	559,	178,126	
21 CHESAPEAKE BAY COMMISSION	6 ,533	1,173	8,876	1,809	
22 ANNE ARUNDEL CO. BOARD OF ELECTIONS	10,297	1 ,273	13,990	1,963	
23 MD. HEALTH & HIGHER EDUC.FAC. AUTH.	6,820	434	9,267	669	
24 LEXINGTON MARKET AUTHORITY	033, 26	785, 13	10,471	14,201	
25 BALTIMORE CITY BOARD OF ELECTIONS	33 ,640	2,682	45,706	4,137	
26 CALVERT CO. BOARD OF EDUCATION	134,946	56 <b>2,</b> 57	104,221	83,601	
27 CALVERT CO. COMMISSION	323,868	109,386	307,911	159,055	
28 CAROLINE CO. BOARD OF EDUCATION	102,155	161, 23	62,689	33,020	
29 CAROLINE CO. ROADS BOARD	25,472	0	3,176	0	
30 CAROLINE CO. BOARD OF ELECTIONS	1,342	319	1,823	492	
31 CARROLL CO. BOARD OF EDUCATION	286 ,702	54,722	233,418	84,402	
32 CARROLL CO. BD. OF EDUCATION CAFETERIA	129,886	4,252	97,755	6,559	
33 CARROLL CO. COMMISSION	602,126	158,612	456,143	244,639	
34 WESIMINSTER, CITY OF	119,713	18,722	86,184	28,876	
35 MANCHESTER, TOWN OF	12 <b>,</b> 797	1,765	13 ,192	2,723	
36 CARROLL CO. BOARD OF ELECTIONS	2,353		3,197	0	
37 CECIL CO. BOARD OF EDUCATION	225 ,453		189,642	93,597	
38 CECIL CO. COMMISSION	179,033		105,870	117,093	
39 ELKTON, TOWN OF	55,688		35,182	38,389	
40 CECIL CO. SUPR OF FLECTIONS	1,922	337	2,611	520	

TABLE II - 2

	ESTIMATED CURRENT CONT	RIBUTION:	ALTERNATIVE #2: TWO COST SYSTEM		
LOCAL	Retirement		Retirement	Pension	
41 CHARLES CO. COMMUNITY COLLEGE	43,041	12,305	32,880	16,638	
42 CHARLES CO. SUPR OF ELECTIONS	4,178	548	5,676	845	
43 DORCHESTER CO. BOARD OF EDUCATION	114,311	21 ,679	74,547	29,898	
44 DORCHESTER CO. COMMISSION	129,010	22,640	98,786	34,592	
45 DORCHESTER CO. ROADS BOARD	116,672	16 ,080	75,629	24,802	
46 CAMERIDGE, CITY OF	165,428	49,927	82,576	77,005	
47 HOUSING AUTHORITY OF CAMERIDGE	8,744	3,619	6,312	5,051	
48 HURLOCK, TOWN OF	0	8,967	0	12,036	
49 DORCHESTER CO. SUPR OF ELECTIONS	3,325	0	4,518	C	
50 FREDERICK CO. BOARD OF EDUCATION	662,674	108,108	499,336	164,477	
51 FREDERICK CO. COMMISSION	562, 823	334,053	615,676	495,953	
52 BRUNSWICK, TOWN OF	34,485	14,533	16,738	22,314	
53 WALKERSVILLE, TOWN OF	10,720	1,507	8,030	2,260	
54 MIDDLETOWN, TOWN OF	0	2,521	0	3,445	
55 FREDERICK CO. SUPR OF ELECTIONS	1,943	515	2,640	794	
56 CARRETT CO. BOARD OF EDUCATION	61,208	14,274	41,561	21,923	
57 GARRETT CO. BOARD OF EDUCCAFETERIA	50,475	7 ,823	30,583	11,234	
58 CARREIT CO. COMMISSION	103,171	22,376	40,235	33,988	
59 GARRETT CO. ROADS BOARD	218,840	52,141	111,231	76,356	
60 CARRETT CO. LIQUOR BOARD	4,013	2,754	0	4,055	
61 CARRETT CO. SUPR. OF ELECTIONS	3,0%	360	4,206	55 <del>6</del>	
62 HARFORD CO. BOARD OF EDUCATION	590,132	188,997	478,514	289,090	
63 HARFORD CO. COMMUNITY COLLEGE	25,624	10,613	20,615	16,201	
64 HARFORD CO. GOVERNMENT	1,450,922	278,943	1,045,380	417,932	
65 HARFORD CO. LIQUOR BOARD	10,393	301	0	464	
66 HARFORD CO. SUPR OF ELECTIONS	3,735	1,125	5,075	1,734	
67 HOWARD CO. BOARD OF EDUCATION	439,679		384,818	271,655	
68 HOWARD COMMUNITY COLLEGE	13,405	11,904	13,078	16,948	
69 HOWARD CO. GOVERNMENT	2,037,072	808,776	1,501,483	1,115,426	
70 HOWARD CO. SUPR OF ELECTIONS	5,406	507	7,345	782	
71 KENT CO. SUPR OF ELECTIONS	852	305	1,157	470	
72 MONIGOMERY CO. BOARD OF EDUCATION	130,515	7,194	48,710	11,096	
73 MONIGOMERY COLLEGE	180,154	135,048	153,483	174,926	
74 MONIGOMERY CO. PUBLIC LIERARY	3,234	0	0	2. 1,52	
75 MONIGOMERY CO. GOVERNMENT	409,154	33,421	234,519	51,34	
76 GAITHERSBURG, TOWN OF	4,595	0	0	)1,34	
77 MD NATIONAL CAPITAL PARK & PLANN COMM	108,821	4,035	27,889	5,753	
78 INTERSTATE COMM ON POTOMAC RR BASIN	4,499	0	0	),/).	
79 ROCKVILLE, CITY OF	54,023	0	18,503	(	
80 TAKOMA PARK, CITY OF	245,798	45,859	142,535	70,679	

TABLE II - 2

		ESTIMATED CURRENT CONTRIBUTION:		ALTERNATIVE #2: TWO COST SYSTEM	
	LOCAL	Retirement		Retirement	Pension
81	BETHESDA FIRE DEPT.	2,098	0	0	0
	CHEVY CHASE FIRE DEPT.	4,208	0	0	0
83	PRINCE GEORGES CO. BOARD OF EDUCATION		951,028	3,534,396	
84	PRINCE GEORGES CO. COMMUNITY COLLEGE	94,452	40,735	63,188	60,713
85	PRINCE GEORGES CO. MEMORIAL LIBRARY	58,605	24,182	45,835	37,297
	PRINCE GEORGES CO. GOVERNMENT	4,880,808	241, 590, 1	3,074,997	2,319,208
	GREENBELT, CITY OF	260,662	35 ,871	166,900	54,767
	HYATTSVILLE, CITY OF	151,426	47,566	75,791	73,030
	MOUNT RAINER, CITY OF	29,109	14,957	15 ,810	22,790
90	WASHINGTON SUBURBAN SANITARY COMM	347,078	14,957 1,504 18.183	129,338	2,319
	NEW CARROLLTON, CITY OF	53,230	18,183	43,915	27,257
	UPPER MARLBORO, TOWN OF	6,164	0	4,642	0
	CHEVERLY, TOWN OF	42,029	15,596	30,043	19,902
9/4	PRINCE GEORGES CO. CROSSING GUARDS	49,602	533, 16	28,809	25,499
95	QUEEN ANNE CO. BOARD OF EDUCATION	95,451	19,220	70,691	29,644
	QUEEN ANIE CO. COMMISSION	112,918	33,116	72,289	50,287
	QUEEN ANNE CO. ROADS BOARD	97 ,880	17,919	56,011	27,638
98	QUEEN ANNE CO. SUPR OF ELECTIONS	1,892	0	2,571	0
99	ST. MARY'S CO. BOARD OF EDUCATION	236,822	77,628	166,285	115,131
	ST. MARY'S CO. COMMISSION	289,736	69,776	248,839	102,679
	ST. MARY'S CO. NURSING HOME	68,092	17,259	45,941	26,620
	ST. MARY'S CO. SUPR OF ELECTIONS	1,922	914	2,611	1,409
	SOMERSET CO. BOARD OF EDUCATION	43,877	14,019	40,045	21,623
	SOMERSET CO. COMMISSION	73,947	482	42,131	576
	SOMERSET CO. SANITARY DISTRICT	8,942	1,502	8,998	2,316
	SOMERSET CO. SUPR OF ELECTIONS	1,752	0	2,381	0
	TALBOT CO. BOARD OF EDUCATION	86,020	17,829	38 <b>,</b> 244	.583 <b>,</b> 583
	TALBOT CO. COUNCIL	49,240	33,251	39,526	50,104
	TALBOT CO. SUPR OF ELECTIONS	1,740	0	2,364	0
	WASHINGTON CO. BOARD OF EDUCATION	625,187	102,253	423,003	157,712
	HAGERSTOWN JR. COLLEGE	13,033	6,355	8,667	9,802
	WASHINGTON CO. LIBRARY	14,076	992	10,219	1,530
	WASHINGTON CO. COMMISSION	34,482	786	6,520	1,100
	WASHINGTON CO. RCADS BOARD	9,889	0	5,077	0
	WASHINGTON CO. LICENSE COMMISSIONERS	311	0	302	0
	HACERSIOWN, CITY OF	993,424	177,790	465,052	274,218
	WASHINGTON CO. SANITARY DISTRICT	2,442	0	2,254	0
	WASHINGTON CO. SUPR OF ELECTIONS	5,506	482	7,481	743
	WOR-WIC TECH COMMUNITY COLLEGE	0	378	0	583
	WICOMICO COUNTY ROADS BOARD	4,621	0	0	0

TABLE II - 2

	ESTIMATED CURRENT CONTRIBUTION:		ALTERNATIVE #2: TWO COST SYSTEM	
LOCAL	Retirement	Pension	Retirement	Pension
121 SALISEURY, CITY OF	497,439	79,452	318,136	121,402
122 WICOMICO CO. DEPT. RECREATION & PARKS	10,860	0	8,852	0
123 FRUITIAND, CITY OF	2,641	6,500	3,588	10,025
124 WICOMICO CO. SUPR OF ELECTIONS	1,884	915	2,560	1,412
125 WORCHESTER CO. BOARD OF EDUCATION	48,115	24,952	36,273	38,485
126 WORCHESTER CO. COMMISSION	144,307	62,403	109,223	95,273
127 WORCHESTER CO. ROADS BOARD	147,003	7,014	68,716	10,819
128 WORCHESTER CO. LIQUOR BOARD	39,644	8,695	27,453	13,411
129 POCOMOKE CITY	51,063	12,086	37,206	18,385
130 SNOW HILL, TOWN OF	31,850	14,423	9,214	21,222
131 BERLIN, TOWN OF	29,472	15,359	20,693	23,303
132 WORCHESTER CO. BOARD OF ELECTIONS	2,573	0	3,495	0
133 NORTHEAST MD. WASTE DISPOSAL AUTH.	6,045	8,075	7,383	12,244
TOTALS:	\$30,632,515	\$7,667,249	\$20,160,627	\$11 ,349 ,485

Alternative #3: Current Approach Modified (State and Local Units

Combined for Future Service Costs; State and Local

Units Costs Individually Determined for Past Service)

### A. Description

This cost allocation approach is related to the current approach used by the Systems, with modifications to correct technical flaws and inequities. This approach ultimately will be identical to Alternative #2 (Two Costs: State and Locals Combined). Initially, however, an unfunded accrued liability determination will be made for each separate Local Unit. Once these amounts are amortized, this allocation approach will be the same as Alternative #2.

#### GRAPHIC ILLUSTRATION

Normal Cost Unfunded Cost	$\Longrightarrow$	TOTAL STATE CONTRIBUTION RATE
Normal Cost	<u> </u>	CONTRIBUTION RATE FOR FUTURE SERVICE SHARED JOINTLY BY LOCAL UNITS
Unfunded Cost	CONTRIBUTIO	N RATES FOR INDIVIDUALLY ALLOCATED PAST SERVICE LIABILITIES

MILLIMAN & ROBERTSON, INC. -

#### B. Specifics

- 1. Separate Accrued Liability
  Determinations:
  - a. 1980 Allocations
- Cancelled.
- b. New Individual Allocations
- Based on present value of benefits <u>earned to date</u> for Employees' Retirement System only. (See Appendix V)
- 2. Funding of Unfunded Accrued Liability Amounts:
- Projected liabilities amortized jointly (Locals combined) as a level % of payroll
- Individual liability allocation funded as a level dollar amount. (See Appendix V)
- 3. Prior Contributions:

Adjustments made for over- or under-payments since 1980 as described in Appendix I.

4. Salary Abuses:

Remedial procedures applied as described in Appendix II.

- 5. Costs For New Local Units:
- Same rate as current contributors for normal costs and actuarial liability.
- Individual liability for past service will be determined upon entry.
- 6. Withdrawing Local Units:

Assess withdrawal charges as described in Appendix III.

7. Transfers to the Pension System:

Costs adjusted as described in Appendix IV.

#### C. Evaluation

1. Administrative Concerns:

This alternative will require continuation of current administrative procedures used to collect payments of and account for the balances of the initial accrued liability allocations of 1980. Also, added administration will result with respect to the separate accounting for assets. Overall, we suspect this alternative will be similar in complexity and expense to the current financing approach.

#### 2. Complexity:

This alternative should be slightly less difficult to understand and communicate due to the change in the basis used for determining initial accrued liabilities.

3. Cost Fluctuation:

This method will produce greater cost fluctuations due to experience gains and losses than the Single Cost Approach (Alternative #1), and about the same potential for cost fluctuation as the current financing approach. Experience gains and losses, except for investment experience, will be determined separately for the State and the Local Units combined.

4. Equity in Cost Allocation:

The State and the Local Units combined will generally be funding their own true costs under this approach, with little or no cost sharing between the two groups. With respect to individual Local Units, there will be cost sharing with respect to future service experience gains and losses, and therefore, some cost subsidization will exist among Local Units.

#### D. Conclusion

This approach is the same as the method currently employed to allocate total system costs with two exceptions.

- 1. The technical flaws and inequities which exist in the current method will be minimized, and
- 2. The initial allocation of liabilities to individual Local Unit contributors will be based upon benefits earned to date, without projection.

The problems associated with potential pay increase abuses will exist for individual Local Units, but the impact of the cost sharing element among Local Units is reduced. However, the complexities of allocating accrued liabilities and maintaining individual accrued liability accounts makes this approach questionable.

### E. Cost Analysis

On the following pages we present a detailed comparison of estimated 1984 costs for each Local Unit contributing to the Employees' Retirement and Pension Systems of the State of Maryland.

#### TABLE II - 3

	ESTIMATED CURRENT CONTRIBUTION:		ALTERNATIVE #3: CURRENT APPROACH MODIFIED	
LOCAL	Retirement	Pension	Retirement	Pension
1 BALTIMORE CO SUPR OF ELECTIONS	\$21,846	\$7,488	\$39,767	\$11,549
2 MARYLAND FOOD CENTER AUTHORITY	16,652	10,752	15,672	14,532
3 REGIONAL PLANNING COUNCIL	105,206	2,939	0	0
4 METROPOLITAN TRANSIT AUTHORITY	544 و 544	215,692	442,407	318,373
5 ALLEGANY COUNTY BOARD OF EDUCATION	480,244	54,519	373,638	84,088
6 ALLECANY COUNTY COMMUNITY COLLEGE	19,639	9,871	17,384	12,608
7 ALLECANY COUNTY LIERARY	1,5%	1,460	963	2,251
8 ALLECANY COUNTY COMMISSION	509,025	86,685	428,337	133,701
9 ALLECANY COUNTY BOARD OF LICENSE COM	946	842	632	1,166
10 ALLECANY COUNTY SANITARY DISTRICT	716, 46	3,086	50,025	4,582
11 CLMBERLAND, CITY	738,329	58,240	518,712	89,828
12 REGIONAL EDUC SERVICES OF APPALACHIA	21,456	9,264	16,047	14,031
13 HEALTH SYSTEMS AGENCY-WESTERN MARYLAND	15,230	7,511	11,826	11,585
14 ALLEGANY COUNTY TRANSIT AUTHORITY	539, 17	5,657	15,708	8,023
15 CUMBERIAND CITY POLICE DEPARTMENT	148,548	23,291	119,943	24,061
16 CRESAPTOWN CIVIC IMPROVEMENT ASSN	0	1,145	0	719
17 ANNE ARUNDEL CO. BOARD OF EDUCATION	1,207,366	418,377	,540 <b>,</b> 540	635,601
18 ANNE ARUNDEL CO. COMMUNITY COLLEGE	65,304	28,780	75,144	44,194
19 ANNE ARUNDEL CO. GOVERNMENT	607,666	2,431	498,960	3,749
20 CITY OF ANNAPOLIS	279,562	115,488	244,749	178,126
21 CHESAPEAKE BAY COMMISSION	6,533	1,173	7,933	1,809
22 ANNE ARUNDEL CO. BOARD OF ELECTIONS	10,297	1,273	19,601	1,963
23 MD. HEALTH & HIGHER EDUC.FAC. AUTH.	6,820	434	8,479	669
24 LEXINGTON MARKET AUTHORITY	26,033	13,785	11,560	14,201
25 BALTIMORE CITY BOARD OF ELECTIONS	33,640	2,682	59,426	4,137
26 CALVERT CO. BOARD OF EDUCATION	134,946	57,563	121,999	83,601
27 CALVERT CO. COMMISSION	323,868	109,386	327,470	159,055
28 CAROLINE CO. BOARD OF EDUCATION	102,155	23,161	74,357	33,020
29 CAROLINE CO. ROADS BOARD	25,472	0	9,116	0
30 CAROLINE CO. BOARD OF ELECTIONS	1,342	319	2,220	492
31 CARROLL CO. BOARD OF EDUCATION	286,702	54,722	283,542	84,402
32 CARROLL CO. BD. OF EDUCATION CAFETERIA	129,886	4,252	129,514	6,559
33 CARROLL CO. COMMISSION	602,126	158,612	497,511	244,639
34 WESIMINSTER, CITY OF	119,713	18,722	105,426	28,876
35 MANCHESTER, TOWN OF	12,797	1,765	13,257	2,723
36 CARROLL CO. BOARD OF ELECTIONS	2,353	0	4,221	0
37 CECIL CO. BOARD OF EDUCATION	225,453	60,684	237,100	93,597
38 CECIL CO. COMMISSION	179,033	76,428	114,862	117,093
39 ELKTON, TOWN OF	55,688	26,484	48,123	38,389
40 CECIL CC. SUPR OF ELECTIONS	1,922	337	4 <b>,</b> 395	520

TABLE II - 3

LOCAL	ESTIMATED CURRENT CONTRIBUTION:		ALTERNATIVE #3: CURRENT APPROACH MODIFIED	
	Retirement		Retirement	Pension
41 CHARLES CO. COMMUNITY COLLEGE	43,041	12,305	32,691	16,638
42 CHARLES CO. SUPR OF ELECTIONS	4,178	548	5,230	845
43 DORCHESTER CO. BOARD OF EDUCATION	114,311	21,679	102,996	29,898
44 DORCHESTER CO. COMMISSION	129,010	22,640	123,824	34,592
45 DORCHESTER CO. ROADS BOARD	116,672	16,080	90,406	24,802
46 CAMBRIDGE, CITY OF	165,428	49,927	115,301	77,005
47 HOUSING AUTHORITY OF CAMERIDGE	8,744	3,619	7,290 -	
48 HURLOCK, TOWN OF	0	8,967	0	12,036
49 DORCHESTER CO. SUPR OF ELECTIONS	3,325	0	4,328	0
50 FREDERICK CO. BOARD OF EDUCATION	662,674	108,108	583,271	164,477
51 FREDERICK CO. COMMISSION	823,562	334,053	697,791	495,953
52 BRUNSWICK, TOWN OF	34,485	14,533	23,458	22,314
53 WALKERSVILLE, TOWN OF	10,720	1,507	8,023	2,260
54 MIDDLETOWN, TOWN OF	0	2,521	0	3,445
55 FREDERICK CO. SUPR OF ELECTIONS	1,943	515	2,709	794
56 CARRETT CO. BOARD OF EDUCATION	61,208	14,274	54,844	21,923
57 CARRETT CO. BOARD OF EDUCCAFETERIA	50,475	7,823	43,727	11,234
58 CARRETT CO. COMMISSION	103,171	22,376	47,407	33,988
59 CARRETT CO. ROADS BOARD	218,840	52,141	148,271	76,356
60 CARRETT CO. LIQUOR BOARD	4,013	2,754	0	4,055
61 CARRETT CO. SUPR. OF ELECTIONS	3,096	•	3,643	556
62 HARFORD CO. BOARD OF EDUCATION	590,132	188,997	555,979	289,090
63 HARFORD CO. COMMUNITY COLLEGE	25,624	10,613	21,961	16,201
64 HARFORD CO. GOVERNMENT	1,450,922	278,943	1,287,904	417,932
65 HARFORD CO. LIQUOR BOARD	10,393	301	0	464
66 HARFORD CO. SUPR OF ELECTIONS	3,735	1,125	8,385	1,734
67 HOWARD CO. BOARD OF EDUCATION	439,679			271 ,655
68 HOWARD COMMUNITY COLLEGE	13,405	11,904		16,948
69 HOWARD CO. GOVERNMENT	2,037,072	808,776		1,115,426
70 HOWARD CO. SUPR OF ELECTIONS	5,406	507	8,427	782
71 KENT CO. SUPR OF ELECTIONS	852	305	1,743	470
72 MONTGOMERY CO. BOARD OF EDUCATION	130,515	7,194	88,268	11,0%
73 MONIGOMERY COLLEGE	180,154	135,048	186,624	174,926
74 MONTGOMERY CO. PUBLIC LIBRARY	3,234	0	8,463	0
75 MONTGOMERY CO. GOVERNMENT	409,154	33,421	325,290	51,341
76 CAITHERSEURG, TOWN OF	4,595	0	32, 290 0	ر. در ۱۰-۲۰
77 MD NATIONAL CAPITAL PARK & PLANN COMM	108,821	4,035	46,362	5 <b>,</b> 753
78 INTERSTATE COMM ON POTOMAC RR BASIN	4,499	4,033	40,302	ددر, د 0
79 ROCKVILLE, CITY OF	54,023	0	35,214	0
			-	_
80 TAKOMA PARK, CITY OF	245,798	45 ,859	173,723	67 <b>°,</b> 70

TABLE II - 3

	LOCAL	ESTIMATED CURRENT CONTRIBUTION:		ALTERNATIVE #3: CURRENT APPROACH MODIFIED	
		Retirement	Pension	Retirement	Pension
-8	1 EETHESDA FIRE DEPT.	2,098	0	0	0
	2 CHEVY CHASE FIRE DEPT.	4,208	0	0	0
8	3 PRINCE GEORGES CO. BOARD OF EDUCATION	5,451,846	951,028	4,452,440	1,449,192
8	4 PRINCE GEORGES CO. COMMUNITY COLLEGE	94,452	40,735	80,352	60,713
8	5 PRINCE GEORGES CO. MEMORIAL LIBRARY	58,605	24,182	54,284	37,297
8	6 PRINCE GEORGES CO. GOVERNMENT	4,880,808	1,590,241	3,812,157	2,319,208
8	7 CREENBELT, CITY OF	260,662	35,871	210,464	54,767
	8 HYATTSVILLE, CITY OF	151,426	47 ,566	100,497	73,030
	9 MOUNT RAINER, CITY OF	29,109	14,957	27,756	22,790
	O WASHINGTON SUBURBAN SANITARY COMM	347,078	1,504	238,375	2,319
	1 NEW CARROLLTON, CITY OF	53,230	18,183	45,204	27,257
	2 UPPER MARLBORO, TOWN OF	6,164	0	6 <b>,</b> 506	0
	3 CHEVERLY, TOWN OF	42,029	15,5%	33,308	19,902
	4 PRINCE GEORGES CO. CROSSING GUARDS	49,602	16,533	37,439	25,499
	5 QUEEN ANNE CO. BOARD OF EDUCATION	95,451	19,220	86,440	29,644
9	6 QUEEN ANNE CO. COMMISSION	112,918	33,116	96,979	50,287
	7 QUEEN ANNE CO. ROADS BOARD	97,880	17,919	98,404	27,638
	8 QUEEN ANNE CO. SUPR OF ELECTIONS	1,892	0	3,082	0
	9 ST. MARY'S CO. BOARD OF EDUCATION	236,822	77,628	207,101	115,131
	O ST. MARY'S CO. COMMISSION	289,736	69,776	277,268	102,679
	1 ST. MARY'S CO. NURSING HOME	68,092	17,259	56,218	26,620
	2 ST. MARY'S CO. SUPR OF ELECTIONS	1,922	914	4,658	1,409
	3 SOMERSET CO. BOARD OF EDUCATION	43,877	14,019	50,883	21,623
	4 SOMERSET CO. COMMISSION	73,947	482	67,942	576
10	5 SOMERSET CO. SANITARY DISTRICT	8,942	1,502	9,119	2,316
10	6 SOMERSET CO. SUPR OF ELECTIONS	1,752	0	3,782	0
10	7 TALBOT CO. BOARD OF EDUCATION	86,020	17,829	51,754	26,583
	8 TALBOT CO. COUNCIL	49,240	33,251	47,920	50,104
10	9 TALBOT CO. SUPR OF ELECTIONS	1,740	0	3,096	0
11	O WASHINGTON CO. BOARD OF EDUCATION	625,187	102,253	533,280	157,712
11	1 HAGERSTOWN JR. COLLEGE	13,033	6,355	10,233	9,802
	2 WASHINGTON CO. LIERARY	14,076	992	11,543	1,530
	3 WASHINGTON CO. COMMISSION	34,482	786	12,560	
	4 WASHINGTON CO. ROADS BOARD	9,889	0	12,238	0
	5 WASHINGTON CO. LICENSE COMMISSIONERS	311	0	430	0
	6 HAGERSTOWN, CITY OF	993,424	177,790	695,650	274,218
	7 WASHINGTON CO. SANITARY DISTRICT	2,442	0	3,869	0
	8 WASHINGTON CO. SUPR OF ELECTIONS	5,506	482	11,738	743
	9 WOR-WIC TECH COMMUNITY COLLEGE	0	378	0	583
	O WICOMICO COUNTY ROADS BOARD	4,621	0	0	0
		•			

TABLE II - 3

	ESTIMATED CURRENT CONTRIBUTION:		ALTERNATIVE #3: CURRENT APPROACH MODIFIED	
LOCAL	Retirement	Pension	Retirement	Pension
121 SALISBURY, CITY OF	497 ,439	79,452	433,511	121,402
122 WICOMICO CO. DEPT. RECREATION & PARKS 123 FRUITIAND, CITY OF	10,860 2,641	6,500	9,936 3,068	10,025
124 WICOMICO CO. SUPR OF ELECTIONS	1,884	915	2,837	1,412
125 WORCHESTER CO. BOARD OF EDUCATION	. 48,115 144,307	24,952 62,403	42,838 129,386	38,485 95,273
126 WORCHESTER CO. COMMISSION 127 WORCHESTER CO. ROADS BOARD	147,003	7,014	91,892	10,819
128 WORCHESTER CO. LIQUOR BOARD	39,644	8,695	35,388	13,411
129 POCCYCKE CITY	51,063 31,850	12,086 14,423	48,911 9,651	18,385 21,222
130 SNOW HILL, TOWN OF 131 BERLIN, TOWN OF	29,472	15,359	29,476	23,303
132 WORCHESTER CO. BOARD OF ELECTIONS	2,573	0	4,082	12.244
133 NORTHEAST MD. WASTE DISPOSAL AUTH.	6 ,045	8,075	6,105	12,244
TOTALS:	\$30,632,515	\$7,667,249	\$25,274,610	\$11,349,485

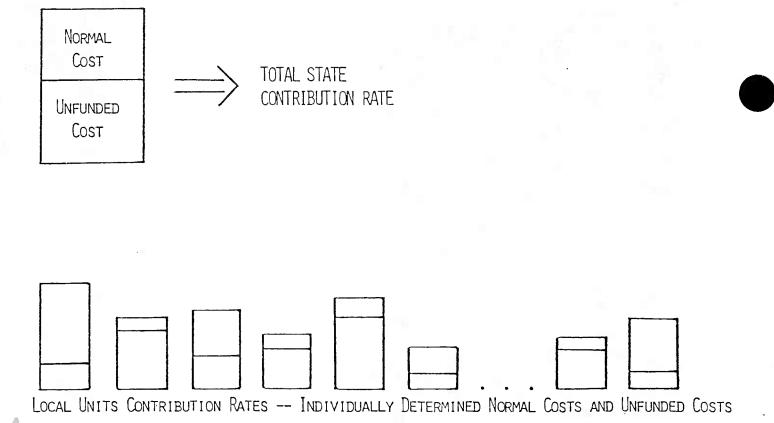
Alternative #4 Multiple Cost Approach (State Cost and Locals Units Costs Individually Determined)

### A. Description

This alternative results in a complete separation among the State and the Local Units of their participation in both the Employees' Retirement System and the Employees' Pension System. Separate costs will be determined for each Local Unit (i.e., both the normal contribution and actuarial liability payment).

On-going plan administration and investment experience will be shared equally by the State and the Local Units, with separate accounting prospectively of assets, liabilities, and annual costs.

#### GRAPHIC ILLUSTRATION



# Separate Accrued Liability Determinations:

- a. 1980 Allocations
- Cancelled.
- b. New Individual Allocations
- Calculated as of first valuation date following election of this approach, and based on projected liabilities. (See Appendix V)
- 2. Funding of Unfunded Accrued Liability Amounts:

Amortized by individual Unit (Locals combined) as a level dollar amount. (See Appendix V)

Prior Contributions:

Adjustments made for overor under-payments since 1980 as described in Appendix I.

4. Salary Abuses:

Not applicable.

5. Costs For New Local Units:

Determined at date of entry.

6. Withdrawing Local Units:

Assess withdrawal charges on unfunded actuarial liability existing at date of with-drawal.

7. Transfers to the Pension
System:

Costs adjusted as described in Appendix IV.

## C. Evaluation

1. Administrative Concerns:

This alternative will require continuation of current administrative procedures used to collect payments and account for the balances of the initial accrued liability allocations of 1980. Additionally, account would have to be kept of payment of individual normal contributions, as well as accounting for assets, liabilities, and future costs of individual Local Units. This alternative would be the most complex and costly approach addressed here.

## 2. Complexity:

This alternative should not be difficult to understand and communicate; however, it would be considerably more complex to administer.

## 3. Cost Fluctuation:

This method will produce greater cost fluctuations due to experience gains and losses than any of the other approaches for the Local Units, and about the same potential for cost fluctuation for the State. Experience gains and losses, except for investment experience, will be determined separately for the State and for each Local Unit.

## 4. Equity in Cost Allocation:

The State and the Local Units will be individually funding their own true costs under this approach, with no cost sharing among any of the groups. No subsidization among groups will exist.

## D. Conclusion

This approach is very different from the method currently employed to allocate total system costs.

- The technical flaws and inequities which exist in the current method will be eliminated, and all member groups will be funding their own liabilities to the greatest possible extent.
- 2. The problems associated with cost sharing and the potential pay increase abuses will be eliminated for individual Local Units.
- The cost and complexity of this approach with respect to administration would be significant.

## E. Cost Analysis

On the following pages we present a detailed comparison of estimated 1984 costs for each Local Unit contribution to the Employees' Retirement and Pension Systems of the State of Maryland.

## TABLE II - 4

# 1984 COST ESTIMATES CURRENT VS. ALTERNATIVE #4

	ESTIMATED CURRENT CONT	RIBITION:	ALTERNATIVE #4: INDIVIDUAL COST APPROACH		
LOCAL	Retirement	Pension	Retirement	Pension	
1 BALTIMORE CO SUPR OF ELECTIONS	\$21,846	\$7 ,488	\$60,464	\$10,590	
2 MARYLAND FOOD CENTER AUTHORITY	16,652	10,752	20,526	12,925	
3 REGIONAL PLANNING COUNCIL	105,206	2,939	0	0	
4 METROPOLITAN TRANSIT AUTHORITY	448,544	215,692	500,346	312,853	
5 ALLEGANY COUNTY BOARD OF EDUCATION	480,244	54,519	583,047	74,436	
6 ALLEGANY COUNTY COMMUNITY COLLEGE	19,639	9,871	19,538	12,444	
7 ALLEGANY COUNTY LIBRARY	1,5%	1,460	2,201	1,824	
8 ALLEGANY COUNTY COMMISSION	509,025	86,685	685,956	111,783	
9 ALLEGANY COUNTY BOARD OF LICENSE COMM	946	842	2,256	1,107	
10 ALLEGANY COUNTY SANITARY DISTRICT	46,716	3,086	54,700	4,325	
11 CUMBERLAND, CITY	738,329	58,240	783,087	85,242	
12 REGIONAL EDUC SERVICES OF APPALACHIA	21,456	9,264	16,461	11,257	
13 HEALTH SYSTEMS AGENCY-WESTERN MARYLAND	15,230	7,511	13,243	9,477	
14 ALLECANY COUNTY TRANSIT AUTHORITY	17,539	5,657	19,824	6,281	
15 CUMBERIAND CITY POLICE DEPARTMENT	148,548	23,291	300,133	45,067	
16 CRESAPTOWN CIVIC IMPROVEMENT ASSN	0	1,145	0	2,978	
17 ANNE ARUNDEL CO. BOARD OF EDUCATION	1,207,366	418,377	1,193,901		
18 ANNE ARUNDEL CO. COMMUNITY COLLEGE	65,304	28,780	80,354	533,270	
19 ANNE ARUNDEL CO. GOVERNMENT	607,666	2,431	773,533	31,592	
20 CITY OF ANNAPOLIS	279,562	115,488	332,371	5,301	
21 CHESAPEAKE BAY COMMISSION	6,533	1,173	7,506	151,143	
22 ANNE ARUNDEL CO. BOARD OF ELECTIONS	10,297	1,273		1,794	
23 MD. HEALTH & HIGHER EDUC.FAC. AUTH.	6,820	434	36,440	1,670	
24 LEXINGTON MARKET AUTHORITY	26,033	13,785	8,094	778	
25 BALTIMORE CITY BOARD OF ELECTIONS	33,640	2,682	22,399	14,954	
26 CALVERT CO. BOARD OF EDUCATION			72,006	3,781	
	134,946		149,902	74,159	
27 CALVERT CO. COMMISSION	323,868	109,386	358,877	130,112	
28 CAROLINE CO. BOARD OF EDUCATION	102,155	23,161	116 ,152	27,663	
29 CAROLINE CO. ROADS BOARD	25,472	0	34,066	69	
30 CAROLINE CO. BOARD OF ELECTIONS	1,342	319	3,157	455	
31 CARROLL CO. FOARD OF EDUCATION	286,702	54,722	385,589	67,922	
32 CARROLL CO. BD. OF EDUCATION CAFETERIA	129,886	4,252	160,953	5,636	
33 CARROLL CO. COMMISSION	602,126	158,612	565,332	171,941	
34 WESIMINSTER, CITY OF	119,713	18,722	142,570	17,166	
35 MANCHESTER, TOWN OF	12,797	1,765	13 ,705	1,265	
36 CARROLL CO. BOARD OF ELECTIONS	2,353	0	5,613	0	
37 CECIL CO. BOARD OF EDUCATION	225,453	60,684	292,154	76 ,276	
38 CECIL CO. COMMISSION	179,033	76,428	149,176	80,884	
39 ELKTON, TOWN OF	55,688	26,484	60,964	28,290	
40 CECIL CO. SUPR OF ELECTIONS	1,922	337	4,409	421	

## TABLE II - 4

# 1984 COST ESTIMATES CURRENT VS. ALTERNATIVE #4

	ESTIMATED CURRENT CONT	RIBUTION:	ALTERNATIVE #4: INDIVIDUAL COST APPROACH		
LOCAL	Retirement	Pension	Retirement	Pension	
41 CHARLES CO. COMMUNITY COLLEGE	43,041	12,305	42,114	15,443	
42 CHARLES CO. SUPR OF ELECTIONS	4,178	548	4,990	717	
43 DORCHESTER CO. BOARD OF EDUCATION	114,311	21,679	175,668	27,964	
44 DORCHESTER CO. COMMISSION	129,010	22,640	167,460	25,531	
45 DORCHESTER CO. RCADS BOARD	116,672	16,080	147,441	19,085	
46 CAMERIDGE, CITY OF	165,428	49,927	183,115	57,130	
47 HOUSING AUTHORITY OF CAMERIDGE	8,744	3,619	7,401	3,875	
48 HURLOCK, TOWN OF	0	8,967	0	9,520	
49 DORCHESTER CO. SUPR OF ELECTIONS	3,325	0	12,482	0	
50 FREDERICK CO. BOARD OF EDUCATION	662,674	108,108	735,015	129,235	
51 FREDERICK CO. COMMISSION	823,562	334,053	794,191	400,306	
52 ERUNSWICK, TOWN OF	34,485	14,533	27,098	15,656	
53 WALKERSVILLE, TOWN OF	10,720	507, 1	9,964	1,592	
54 MIDDLETOWN, TOWN OF	0	2,521	0	2,453	
55 FREDERICK CO. SUPR OF ELECTIONS	1,943	515	9,509	836	
56 CARRETT CO. BOARD OF EDUCATION	61,208	14,274	71,468	16,770	
57 CARRETT CO. BOARD OF EDUCCAFETERIA	50,475	7,823	75,235	11,486	
58 CARRETT CO. COMMISSION	103,171	22,376	63,881	28,323	
59 CARRETT CO. ROADS BOARD	218,840	52,141	249,470	63,800	
60 CARRETT CO. LIQUOR BOARD	4,013	2,754	294	2,851	
61 CARRETT CO. SUPR. OF ELECTIONS	3,096	360	7,790	511	
62 HARFORD CO. BOARD OF EDUCATION	590,132	188,997	649,707	210,966	
63 HARFORD CO. COMMUNITY COLLEGE	25,624	10,613	27,057	14,789	
64 HARFORD CO. GOVERNMENT	1,450,922	278,943	2,073,680	369,754	
65 HARFORD CO. LIQUOR BOARD	10,393	301	17,394	199	
66 HARFORD CO. SUPR OF ELECTIONS	3,735	1,125	9,082	1,959	
67 HOWARD CO. BOARD OF EDUCATION	439,679	179,969	481,980	224,279	
68 HOWARD COMMUNITY COLLEGE	13,405	11,904	10,609	12,056	
69 HOWARD CO. GOVERNMENT	2,037,072	808,776	1,941,305	979,457	
70 HOWARD CO. SUPR OF ELECTIONS	5,406	507	12,534	771	
71 KENT CO. SUPR OF ELECTIONS	852	305	2,201	636	
72 MONTGOMERY CO. BOARD OF EDUCATION	130,515	7,194	187,474	13,931	
73 MONTGOMERY COLLEGE	180,154	135,048	308,944	174,536	
74 MONTGOMERY CO. PUBLIC LIPRARY	3,234	0	13,374	0	
75 MONIGOMERY CO. GOVERNMENT	409,154	33,421	446,548	37,410	
76 CAITTHERSBURG, TOWN OF	4,595	0	5,767	0	
77 MD NATIONAL CAPITAL PARK & PLANN COMM	108,821	4,035	125,336	5,924	
78 INTERSTATE COMM ON POTONAC RR BASIN	4,499	0	. 0	0	
79 ROCKVILLE, CITY OF	54,023	0	75,277	0	
80 TAKOMA PARK, CITY OF	245,798	45,859	286,226	65,228	

TABLE II - 4

# 1984 COST ESTIMATES CURRENT VS. ALTERNATIVE #4

		ESTIMATED CURRENT CONT	RIBUTION:	ALTERNATIVE #4: INDIVIDUAL COST APPROACH		
	LOCAL	Retirement	Pension	Retirement	Pension	
81	BETHESDA FIRE DEPT.	2,098	0	0	0	
	CHEVY CHASE FIRE DEPT.	4,208	0	0	0	
	PRINCE GEORGES CO. BOARD OF EDUCATION	5,451,846	951,028	5,743,058	1,224,233	
	PRINCE GEORGES CO. COMMUNITY COLLEGE	94,452	40,735	121,067	45,555	
	PRINCE GEORGES CO. MEMORIAL LIERARY	58,605	24,182	66,427	32,943	
	PRINCE GEORGES CO. GOVERNMENT	4,880,808	1,590,241	5,110,223	2,079,419	
	GREENBELT, CITY OF	260,662	35,871	272,585	38,237	
	HYATTSVILLE, CITY OF	151,426	47,566	156,124	61,041	
	MOUNT RAINER, CITY OF	29,109		31,588	14,054	
	WASHINGTON SUBURBAN SANITARY COMM	347,078	1,504	378,661	2,386	
	NEW CARROLLION, CITY OF	53,230	18,183	49,470	15,158	
	UPPER MARLBORO, TOWN OF	6,164	0	8,319	0	
	CHEVERLY, TOWN OF	42,029	15,596	49,001	21,462	
	PRINCE GEORGES CO. CROSSING GUARDS	49,602	16,533	83,619	49,508	
95	QUEEN ANNE CO. BOARD OF EDUCATION	95,451	19,220	120,730	23,242	
96	QUEEN ANNE CO. COMMISSION	112,918	33,116	134,394	35,514	
	QUEEN ANNE CO. ROADS BOARD	97,880	17,919	139,780	20,739	
98	QUEEN ANNE CO. SUPR OF ELECTIONS	1,892	0	4,086	0	
99	ST. MARY'S CO. BOARD OF EDUCATION	236,822	77,628	269,174	90,522	
	ST. MARY'S CO. COMMISSION	289,736	69,776	288,548	89,985	
101	ST. MARY'S CO. NURSING HOME	68,092	17,259	92,363	22,317	
	ST. MARY'S CO. SUPR OF ELECTIONS	1,922	914	6,242	1,418	
103	SOMERSET CO. BOARD OF EDUCATION	43,877	14,019	73,440	18,251	
	SOMERSET CO. COMMISSION	73,947	482	116,307	18,259	
105	SOMERSET CO. SANITARY DISTRICT	8,942	1,502	9,104	1,681	
106	SOMERSET CO. SUPR OF ELECTIONS	1,752	0	5,968	0	
107	TALBOT CO. BOARD OF EDUCATION	86,020	17,829	109,837	27,369	
108	TALBOT CO. COUNCIL	49,240	33,251	83 ,371	39,280	
	TALPOT CO. SUPR OF ELECTIONS	1,740	0	3,867	0	
110	WASHINGTON CO. BOARD OF EDUCATION	625,187	102,253	766,883	127,834	
111	HAGERSTOWN JR. COLLEGE	13,033	6,355	18,772	7,148	
112	WASHINGTON CO. LIBRARY	14,076	992	13,885	739	
	WASHINGTON CO. COMMISSION	34,482	786	36,155	1,747	
114	WASHINGTON CO. ROADS BOARD	9,889	0	17,409	0	
115	WASHINGTON CO. LICENSE COMMISSIONERS	311	0	386	0	
	HAGERSTOWN, CITY OF	993,424	177,790	1,074,172	226,833	
	WASHINGTON CO. SANITARY DISTRICT	2,442	0	22,901	0	
	WASHINGTON CO. SUPR OF ELECTIONS	5,506	482	16,691	745	
	WOR-WIC TECH COMMUNITY COLLEGE	0	378	0	336	
	WICOMICO COUNTY ROADS BOARD	4,621	0	6,606	0	

TABLE II - 4

# 1984 COST ESTIMATES CURRENT VS. ALIERNATIVE #4

	ESTIMATED CURRENT CONT	RIBUTION:	ALTERNATIVE #4: INDIVIDUAL COST APPROACH		
LOCAL	Retirement	Pension	Retirement	Pension	
121 SALISBURY, CITY OF	497 ,439	79,452	583,493	98,849	
122 WICOMICO CO. DEPT. RECREATION & PARKS	10,860	0	19,187	0	
123 FRUITIAND, CITY OF	2,641	6,500	2,733	7,409	
124 WICOMICO CO. SUPR OF ELECTIONS	1,884	915	7,732	1,245	
125 WORCHESTER CO. BOARD OF EDUCATION	48,115	24,952	60,574	33,860	
126 WORCHESTER CO. COMMISSION	144,307	62,403	159,819	66,880	
127 WORCHESTER CO. ROADS BOARD	147,003	7,014	152,634	8,256	
128 WORCHESTER CO. LIQUOR BOARD	39,644	8,695	52,103	9,158	
129 POCOMOKE CITY	51,063	12,086	56,206	12,978	
130 SNOW HILL, TOWN OF	31,850	14,423	18,879	15,035	
131 BERLIN, TOWN OF	29,472	15,359	35,822	15,931	
132 WORCHESTER CO. BOARD OF ELECTIONS	2,573	0	587, 5	0	
133 NORTHEAST MD. WASTE DISPOSAL AUTH.	6,045	8,075	4,274	11,529	
TOTALS:	\$30,632,515	\$7,667,249	\$34,150,343	\$9,693,194	

#### APPENDIX I

## ADJUSTMENTS TO FUTURE COSTS DUE TO PAST CONTRIBUTIONS

## A. Background

Unless adjustments are made to future contributions under each alternative cost allocation approach described in this report, inequities among members will result due to the pattern of past contributions. System contributors that elected to accelerate the funding of, or to fully fund, the accrued liability assessment of 1980 will be penalized for having paid "too much". Conversely, those contributors that elected to defer the required payments toward the 1980 accrued liability amounts will be rewarded for having done so. To eliminate this inequity, adjustments should be made to future on-going costs for each contributor, reflecting past contributions made to the System by individual contributors. In this section we present one approach to correcting this problem.

## B. Cost Adjustment Approach

- 1. The on-going funding costs developed under each of the four alternative cost allocation approaches will be determined using System assets that would have resulted had each individual System contributor funded its 1980 accrued liability assessment at the same rate.
- 2. The difference between actual System assets and the adjusted assets described in Step 1. above represents the accumulated over payments and under-payments since 1980. This difference will be determined and fixed for each contributor as of June 30, 1984.
- 3. The amount determined for each contributor in Step 2. above will be amortized over a relatively short period (say, five years) with annual payments increasing by 5% each year during the period.
- 4. The end result will be a temporary positive or negative adjustment to the contribution called for under each of the four alternative cost allocation approaches.

## C. Cost Adjustment Approach Calculation

The following listing presents the net accumulated over-payment or under-payment for each Local Unit from June 30, 1980 through June 30, 1983 based on the approach described in Part B. above. The listing also shows the annual contribution adjustment that would occur during the following five years. Please note that the contribution adjustments in the following listing have not been reflected in any cost results shown earlier in this report.

We do not recommend that these figures be used in determining actual future contributions until the relatively minor adjustment is made for contributions through June 30, 1984. These adjustments can be made in conjunction with our June 30, 1984 valuation of the Systems.

## EMPLOYEES RETTREMENT SYSTEM

	LOCAL	INITIAL ACCRUED LIABILITY	ACTUAL ACCRUED LIABILITY EALANCE 6/30/83			ANNUAL ADJUSIMENT TO FUTURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
1	BALTO CO SUPR OF ELECTIONS	\$0	\$0	\$0	\$0	\$0
2	MARYLAND FOOD CENTER AUTHORITY	74,109	73,240	78,917	5,677	(1,190)
3	REGIONAL PLANNING COUNCIL	1,179,198	1,428,286		(133,753)	28,031
4	METROPOLITAN TRANSIT AUTHORITY	2,073,417	355, 357, 2	2,276,214		
5	ALLEGANY COUNTY BOARD OF EDUCATION	3,039,051	3,682,816	3,336,295	(346,521)	· ·
6	ALLEGANY COUNTY COMMUNITY COLLEGE	95,467	116,951	104,804		
7	ALLECANY COUNTY LIBRARY	14,011	13,786		1,595	(334)
	ALLEGANY COUNTY COMMISSION	3 ,683 ,097	3,623,786			(87,927)
	ALLEGANY COUNTY BOARD OF LICENSE COM	8,963	8,815			(215)
10	ALLECANY COUNTY SANTTARY DISTRICT	201,931	198,683			(4,820)
	CUMBERLAND, CITY	5,350,205	6,489,479			
	REGIONAL EDUC SERVICES OF APPALACHIA	164,645	174,273		•	(1,357)
	HEALTH SYSTEMS AGENCY-WESTERN MARYLAND		73 ,429			(3,379)
	ALLEGANY COUNTY TRANSIT AUTHORITY	72,869	84,744			
	CUMBERLAND CITY POLICE DEPARTMENT	1,139,889	1 ,247 ,753		•	
	CRESAPTOWN CIVIC IMPROVEMENT ASSN	0	0			0
	ANNE ARUNDEL CO. BOARD OF EDUCATION	6,604,440	8,001,474			
	ANNE ARUNDEL CO. COMMUNITY COLLEGE	730, 183	225,075	•		
19	ANNE ARUNDEL CO. GOVERNMENT	4,720,179	5,699,153			
20	CITY OF ANNAPOLIS	2,054,285	2,021,201	_		(49,043)
	CHESAPEAKE BAY COMMISSION	0	0			0
	ANNE ARUNDEL CO. BOARD OF ELECTIONS	*	0		NA.	NA
23	MD. HEALTH & HIGHER EDUC.FAC. AUTH.	46,863	0	,		(10,782)
	LEXINGTON MARKET AUTHORITY	245 ,775	248,804			(4,403)
25	BALTO CITY DOARD OF ELECTIONS	*	0		NA (50 100)	NA .
	CALVERT CO. BOARD OF EDUCATION	674,235	790,664			
	CALVERT CO. COMMISSION	1,341,856	1,320,241			(32,036)
	CAROLINE CO. BOARD OF EDUCATION	712,643	760,485			(4,581)
	CAROLINE CO. ROADS BOARD	260,258	314,076			
	CAROLINE CO. BOARD OF ELECTIONS	*	0		NA (16 142)	NA CZO
31	CARROLL CO. BOARD OF EDUCATION	1,378,970	1,559,994			
32	CARROLL CO.BD.OF EDUCATION CAFETERIA	694,730	786, 588			
33	CARROLL CO. COMMISSION	3,191,560	3,616,768			
34	WESIMINSTER, CITY OF	676 <b>,</b> 397	764,092			
35	MANCHESIER, TOWN OF	42,602	41 ,922			(1,016)
36	CARROLL CO. BOARD OF ELECTIONS	*	, 0		NA 124	NA (ac acc)
	CECIL CO. BOARD OF EDUCATION	1,184,965	1,165,880			(28,289)
38	CECIL CO. COMMISSION	1,395,185	1,372,722			(33,307)
39	ELKTON, TOWN OF	411,111	404,489			(9,815)
40	CECIL CO. SUPR OF ELECTIONS	*	C	NA NA	NA.	NA.

<sup>\* -</sup> Data Unavailable

NA - Not Applicable

<sup>+ -</sup> Adjustments to be made for five (5) years

## EMPLOYEES RETIREMENT SYSTEM

LOCAL	INITIAL ACCRUED LIABILITY	ACTUAL ACCRUED LIABILITY BALANCE 6/30/83	IF PAID FOR AS	AND LEVEL % OF	ANNUAL ADJUSTMENT TO FUTURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
41 CHARLES CO. COMMUNITY COLLEGE	233,760	255,795	256,624	829	(174)
42 CHARLES CO. SUPR OF ELECTIONS	*	0	NA	NA	AIſ
43 DORCHESTER CO. BOARD OF EDUCATION	761,818	807,024			(6,142)
44 DORCHESTER CO. COMMISSION	725,110	764,381	796,032	31,651	(63 <b>3)</b> (633)
45 DORCHESTER CO. ROADS BOARD	786,190	828,274			(7,2%)
46 CAMBRIDGE, CITY OF	1,348,258	1,420,770		59,359	(12,440)
	56,554	55,642			(1,350)
48 HURLOCK, TOWN OF	0	0	_		0
49 DORCHESTER CO. SUPR OF ELECTIONS	*	0		NA.	NA
50 FREDERICK CO. BOARD OF EDUCATION	3,403,770	4,007,184	3,736,687	(270,497)	56,690
51 FREDERICK CO. COMMISSION	4,242,726				
		300,934			
3 —, · · ·			63,103		
54 MIDDLETOWN, TOWN OF	0	0			0
55 POPPOPOTOR CO SUPPLOF FIRCTIONS	*	0	NA	NA	NA.
56 CARRETT CO. BOARD OF EDUCATION	422,499	415,691	463,823	48,132	(10,087)
57 GARRETT CO. BOARD OF EDUCCAFETERIA	385,891	379,672		_	
58 CARREIT CO. COMMISSION	422,499 385,891 953,541	998,638			
59 CARRETT CO. ROADS BOARD	1,517,969	1,859,578			
60 CARRETT CO. LIQUOR BOARD	55,372	54,475			(1,323)
61 CARRETT CO. SUPR. OF ELECTIONS	*	0		NA.	NA.
62 HARFORD CO. BOARD OF EDUCATION	3,283,282	3,230,406			
		141,900			
63 HARFORD CO. COMMUNITY COLLEGE	7,614,857	9,252,485			
64 HARFORD CO. GOVERNMENT	176,676	141,100			
65 HARFORD CO. LIQUOR BOARD	*	141,100		, 92,630 NA	NA
66 HARFORD CO. SUPR OF ELECTIONS	1,733,856				
67 HOWARD CO. BOARD OF EDUCATION	52,157	51,314			
68 HOWARD COMMINITY COLLEGE	10,447,274	12,652,747			
	*	12,002,747		, (1,165,044 NA	, 240,004 NA
70 HOWARD CO. SUPR OF ELECTIONS	*	(			AZI AZI
71 KENT CO. SUFR OF ELECTIONS				NA 149 790	
72 MONTGOMERY CO. BCARD OF EDUCATION					
73 MONIGOMERY COLLEGE		•			
74 MONTGOMERY CO. PUBLIC LIBRARY	35,842	43,909			
75 MONTGOMERY CO. GOVERNMENT	2,690,626	3,211,413			
76 CAITTHERSEURG, TOWN OF	63,400	62,385			
77 MD NATIONAL CAPITAL PARK & PLANN COMM		1,198,695			
78 INTERSTATE COMM ON POTOMAC RR BASIN	62,068	61 ,073			(1,481)
79 ROCKVILLE, CITY OF	460,244	548,531			
80 TAKOMA PARK, CITY OF	765, 580, 1	1,912,78	3 1,735,377	7 (177,406	) 37,180

<sup>\* -</sup> Data Unavailable

NA - Not Applicable

<sup>+ -</sup> Adjustments to be made for five (5) years

## EMPLOYEES RETIREMENT SYSTEM

	LCCAL	INITTIAL ACCRUFD LIABILITY	ACTUAL ACCRUED LIABILITY BALANCE 6/30/83	BALANCE OF 6/30/83 LIABILITY IF PAID FOR AS LEVEL % OF PAY	AND LEVEL % OF	ANNUAL ADJUSIMENT TO FUIURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
81	BETHESDA FIRE DEPT.	28,946	28,477	31,777	3,300	(692)
	CHEVY CHASE FIRE DEPT.	48,445	57,122	53,183	(3,939)	825
83	PRINCE GEORGES CO. BOARD OF EDUCATION		38,699,315	451,000,451	(3,698,864)	775 ,194
84	PRINCE GEORGES CO. COMUNITY COLLEGE	578, 661	650,919			(15,795)
85	PRINCE GEORGES CO. MEMORIAL LIBRARY	434, 279	337,647	306,765	(30,882)	6,472
	PRINCE GEORGES CO. GOVERNMENT	29,304,864	142, 537, 35	32,171,120	(3,366,022)	
87	GREENEELT, CITY OF	1,539,984	1,871,112	1,690,607	(180,505)	37,830
88	HYATTSVILLE, CITY OF	573, 071, 1	1,298,468	1,176,382	(122,086)	25,586
89	MOUNT RAINER, CITY OF	241 ,091	237,208	264,672	27,464	(5,756)
90	WASHINGTON SUBURBAN SANITARY COMM	3,475,603	3,419,632	3,815,545	395,913	(82,974)
	NEW CARROLLTON, CITY OF	288,495	283,852	316,712	32,860	(6,887)
92	UPPER MARLBORO, TOWN OF	537, 33	37,304	36,817	(487)	
93	CHEVERLY, TOWN OF	274,821	270,394	301,701	31,307	(6,561)
94	PRINCE GEORGES CO. CROSSING GUARDS	388,881	385,548	409,726	24,178	(5,067)
	QUEEN ANNE CO. BOARD OF EDUCATION	542,816	589 <b>,</b> 5 <b>0</b> 5	595,908	6,403	(1,342)
96	QUEEN ANNE CO. COMMISSION	733,218	810,684			
97	QUEEN ANNE CO. ROADS BOARD	677 ,880	769,169	744,182	(24,987)	5,237
98	QUEEN ANNE CO. SUPR OF ELECTIONS	*	0	NA	NA	NA
99	ST. MARY'S CO. BOARD OF EDUCATION	244, 476, 1	1 ,553 ,606	1,620,633	67,027	(14,047
100	ST. MARY'S CO. COMMISSION	1,374,444	1 ,447 ,0%	1,508,876	61,780	(12,948)
101	ST. MARY'S CO. NURSING HOME	473,014	392, 465	519,279	53,887	(11,293)
102	ST. MARY'S CO. SUPR OF ELECTIONS	*	0	NA	NA	NA
103	SOMERSET CO. BOARD OF EDUCATION	198,754	195,548	218,194	22,646	(4,746)
104	SOMERSET CO. COMMISSION	592,476	582,933	650,425	67,492	(14,145)
	SOMERSET CO. SANITARY DISTRICT	27,053	31 ,485	29,699	(1,786)	374
	SOMERSET CO SUPR OF ELECTIONS	*	0	NA	NA	NA
	TALBOT CO. BOARD OF EDUCATION	718,641	785,674	788,930	3,256	(682)
	TALBOT CO. COUNCIL	240,845	542, 273	264,402	(9,140)	1,916
109	TALBOT CO BOARD OF ELECTIONS	*	0	NA	NA	NA
110	WASHINGTON CO. BOARD OF EDUCATION	655, 4,042	4,260,984	4,438,060	177 ,076	(37,111)
111	HAGERSTOWN JR. COLLEGE	91,819	90,337	100,800	10,463	(2,193)
112	WASHINGTON CO. LIBRARY	90,444	88,986	99,290	10,304	(2,160)
113	WASHINGTON CO. COMMISSION	409,571	402,981	449,630	46,649	(9,777)
114	WASHINGTON CO. ROADS BOARD	84,899	83,529	93,203	9,674	(2,027)
115	WASHINGTON CO. LICENSE COMMISSIONERS	1,229	1,207	1,349	142	(30)
	HAGERSTOWN, CITY OF	7,299,740	8,840,043	8,013,714	(826, 329)	173,179
117	WASHINGTON CO. SANITARY DISTRICT	10,808	10,638	11,865	1,227	(257)
118	WASHINGTON CO SUPR OF ELECTIONS	*	0	NA.	NA	NA.
119	WOR-WIC TECH COMMUNITY COLLEGE	0	0	0	. 0	0
120	WICOMICO COUNTY RCADS BOARD	63,765	62,739	70,002	7,263	(1,522)

<sup>\* -</sup> Data Unavailable

NA - Not Applicable

<sup>+ -</sup> Adjustments to be made for five (5) years

## EMPLOYEES RETIREMENT SYSTEM

LOCAI.	INITIAL ACCRUED LIABILITY	ACTUAL ACCRUED LIABILITY BALANCE 6/30/83		DIFFERENCE IN ACCRUED LIABILITIES BETWEEN ACTUAL AND LEVEL % OF PAY REPAYMENTS	ANNUAL ADJUSTMENT TO FUTURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
121 SALISBURY, CITY OF	3 ,389 ,382	3,574,479	3,720,891	146,412	(30,685)
122 WICOMICO CO. DEPT. RECREATION & PARKS	59,955	58,987	65,819	6,832	(1,432)
123 FRUITLAND, CITY OF	6,094	0	. 6,690	6,690	(1,402)
124 WICOMICO CO SUPR OF ELECTIONS	*	0	NA.	NA	NA.
125 WORCHESTER CO. BOARD OF EDUCATION	237,362	290,778	260,578	(30,200)	6,329
126 WORCHESTER CO. COMMISSION	710,791	867,775	780,312	(87,463)	18,330
127 WORCHESTER CO. ROADS BOARD	1,082,990	1,309,123	1,188,915	(120,208)	25,193
128 WORCHESTER CO. LIQUOR BCARD	268,221	263,901	294,455	30,554	(6,403)
129 POCOMOKE CITY	292,633	321,472	321,255	(217)	) 45
130 SNOW HILL, TOWN OF	164,963	340,330	181,098	(159,232)	33,371
131 BERLIN, TOWN OF	196,745	193,345	215,988	22,643	(4,745)
132 WORCHESTER CO BOARD OF ELECTIONS	*	0	NA	NA	NA.
133 NORTHEAST MD. WASTE DISPOSAL AUTHORITY	0	8,291	0	(8,291)	1,738

<sup>\* -</sup> Data Unavailable NA - Not Applicable + - Adjustments to be made for five (5) years

## EMPLOYEES PENSION SYSTEM

		LCCAL	INITIAL ACCRUED LIABILITY	ACTUAL ACCRUED LIABILITY BALANCE 6/30/83	IF PAID FOR AS	BETWEEN ACTUAL AND LEVEL % OF U	ANNUAL ADJUSIMENTS TO FUTURE PAYMENTS INDER ALTERNATIVE COST APPROACHES+
•	1	BALTIMORE CO SUPR OF ELECTIONS	\$0	\$0	\$0	\$0	\$0
	2	MARYLAND FOOD CENTER AUTHORITY	18,280	18,061	19,466	1,405	(294)
	3	RECIONAL PLANNING COUNCIL	560, 40	39,902			(969)
	4	METROPOLITAN TRANSIT AUTEORITY	035, 128	125,916	140,558	14,642	(3,069)
	5	ALLEGANY COUNTY BOARD OF EDUCATION	0	0			0
	6	ALLEGANY COUNTY COMMUNITY COLLEGE	18,796	23,026		(2,392)	501
	7	ALLEGANY COUNTY LIBRARY	0	0		0	0
		ALLECANY COUNTY COMMISSION	0	0		0	0
		ALLEGANY COUNTY BOARD OF LICENSE COMM	1,187	1,167			(29)
		ALLEGANY COUNTY SANITARY DISTRICT	1,582	1,561	-		(37)
		CUMPERLAND, CITY	0	0		0	0
		REGIONAL EDUC SERVICES OF APPALACHIA		2,269	•	266	(56)
		HEALTH SYSTEMS AGENCY-WESTERN MARYLAND		0			(640)
		ALLECANY COUNTY TRANSIT AUTHORITY	6,289	6,191			(149)
		CUMBERIAND CITY POLICE DEPARTMENT	105,634	104,411			(1,693)
		CRESAPTOWN CIVIC IMPROVEMENT ASSN	9,332	9,220	-		(150)
		ANNE ARUNDEL CO. BOARD OF ELECTIONS	633, 80	85,313			(672)
		ANNE ARUNDEL CO. COMMUNITY COLLEGE	1,747	1,718			(42
		ANNE ARUNDEL CO. GOVERNMENT	0	0			0
		CITY OF ANNAPOLIS	0	0		0	0
		CHESAPFAKE BAY COMMISSION	*	0	_	0 NA	0 NA
		ANNE ARUNDEL CO. BOARD OF ELECTIONS	0	0			NA O
		MD. HEALTH & HIGHER EDUC.FAC. AUTH.	63,169	62,148	_		(1,509)
		LEXINGTON MARKET AUTHORITY	% to 5	02,140	•		(1,509) NA
		RALTO CITY DOARD OF ELECTIONS	46,363	45,621			(1,106)
		CALVERT CO. BOARD OF EDUCATION	86,420	85,025			(2,064)
		CALVERT CO. COMMISSION	24,187	23,794		-	(578)
		CAROLINE CO. BOARD OF EDUCATION CAROLINE CO. ROADS BOARD	24,107	22,774	_		0
		CAROLINE CO. BOARD OF ELECTIONS	*	ő	Ţ.	_	NA.
		CARROLL CO. BCARD OF EDUCATION	0	Ö	_		0
		CARROLL CO. BD.OF EDUCATION CAFETERIA	0	0	0	1	0
		CARROLL CO. COMMISSION	15,486	0	17,001	17,001	(3,563)
		WESTMINSTER, CITY OF	0	Ö			0
		MANCHESTER, TOWN OF	0	Ö	_	0	Ō
		CARROLL CO. BOARD OF ELECTIONS	*	Ö			NA
		CECIL CO. BOARD OF EDUCATION	0	Ö	_	2	0
		CECIL CO. COMMISSION	7,054	6,939	-		(169)
		ELKTON, TOWN OF	22,001	21,643			(526)
		CECIL CO. SUPR OF ELECTIONS	*	0			NA
	. •						

<sup>\* -</sup> Data Unavailable

NA - Not Applicable

<sup>+ -</sup> Adjustments to be made for five (5) years

## EMPLOYEES PENSION SYSTEM

LOCAL	INITIAL ACCRUED LIABILITY	ACTUAL ACCRUED LIABILITY BALANCE 6/30/83	6/30/83 LIABILITY IF PAID FOR AS	AND LEVEL % OF	ANNUAL ADJUSTMENTS TO FUTURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
41 CHARLES CO. COMMUNITY COLLEGE	20,827	20,600	22,864	2,264	(474)
42 CHARLES CO. SUPR OF ELECTIONS	*	0			
43 DORCHESTER CO. BOARD OF EDUCATION	31,658	31,153	34,754	3,601	
	2,930	2,886			(69)
45 DORCHESTER CO. ROADS BOARD	0	-			
46 CAMBRIDGE, CITY OF	11,817			_	_
47 HOUSING AUTHORITY OF CAMERIDGE	4,743		5,207	537	
48 HURLOCK, TOWN OF	15,979			1,220	
49 DORCHESTER CO. SUPR OF ELECTIONS	*	0	NA	. NA	
50 FREDERICK CO. BOARD OF EDUCATION	20,284	19,951			
51 FREDERICK CO. COMMISSION	172,496				
52 BRUNSWICK, TOWN OF	903	892			
53 WALKERSVILLE, TOWN OF	569	564			(13)
54 MIDDLETOWN, TOWN OF	3,954			308	
55 FREDERICK CO. SUPR OF ELECTIONS	*	0,,00			
56 CARRETT CO. BOARD OF EDUCATION	833	813			(21)
57 GARRETT CO. BCARD OF EDUCCAFETERIA					
	4,695				
58 CARRETT CO. COMMISSION	33,821				
59 GARRETT CO. ROADS BOARD	1,721	35,783	1 000		
60 CARRETT CO. LIQUOR BOARD	1,/21		1,889		
61 CARRETT CO. SUPR. OF ELECTIONS		•			
62 HARFORD CO. BOARD OF EDUCATION	1 511	21,250	23,707		
63 HARFORD CO. COMMUNITY COLLEGE	1,511				
64 HARFORD CO. GOVERNMENT	110,054	_		The state of the s	* .
65 HARFORD CO. LIQUOR BOARD	0	0			
66 HARFORD CO. SUPR OF ELECTIONS	*	0		NA NA	
67 HOWARD CO. BOARD OF EDUCATION		52,153			
68 HOWARD COMMUNITY COLLEGE		12,435	13,876	1,441	
69 HOWARD CO. GOVERNMENT	948,491	1,161,942		(120,681	25,292
70 HOWARD CO. SUPR OF ELECTIONS	*	C	) NA	NA NA	NA.
71 KENT CO. SUPR OF ELECTIONS	*	C	) NA	NA NA	NA
72 MONICOMERY CO. BOARD OF EDUCATION	0	C	_		0
73 MONTGOMERY COLLEGE	297,172	293,707	316,453	22,746	(4,767)
74 MONTGOMERY CO. PUBLIC LIERARY	0	C	0	0	0
75 MONTGOMERY CO. GOVERNMENT	1,855	1,823	2,036	213	(45)
76 GAITTHERSBURG, TOWN OF	0	C	) (	0	0
77 MD NATIONAL CAPITAL PARK & PLANN COMM	3,919	4,145	4,302	157	(33)
78 INTERSTATE COMM ON POTOMAC RR BASIN	0	, (			
79 ROCKVILLE, CITY OF	0	C			
80 TAKOMA PARK, CITY OF	462	459			

<sup>\* -</sup> Data Unavailable

NA - Not Applicable

<sup>+ -</sup> Adjustments to be made for five (5) years

## E-PLOYEES PENSION SYSTEM

	LOCAL	INITIAL ACCRUED LIABILITY	4. 4	IF PAID FOR AS	AND LEVEL % OF	ANNUAL ADJUSIMENTS TO FUTURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
81	BETHESDA FIRE DEPT.	0	0	0	0	0
	CHEVY CHASE FIRE DEPT.	0	0	0	0	0
	PRINCE GEORGES CO. BOARD OF EDUCATION	157 ,875	155,332	173,316	17,984	(3,769)
84	PRINCE GEORGES CO. COMMUNITY COLLEGE	18,931	18,626	20,783	2,157	(452)
85	PRINCE GEORGES CO. COMMUNITY COLLEGE PRINCE GEORGES CO. MEMORIAL LIERARY	15,682	0	,	17,216	(3,608)
86	PRINCE GEORGES CO. GOVERNMENT	1,194,625	1,175,403			(28,516)
	GREENBELT, CITY OF	4,996	4,919			(119)
	HYATTSVILLE, CITY OF	2,984	2,938	3,276		(71)
	MOUNT RAINER, CITY OF	2,508				(60)
90	WASHINGTON SUBURBAN SANITARY COMM	0	0			0
91	NEW CARROLLTON, CITY OF	7 ,056	6,939			(169)
92	UPPER MARLBORO, TOWN OF	0	0			0
	CHEVERLY, TOWN OF	37,162	36,557		_	(889)
	PRINCE GEORGES CO. CROSSING GUARDS	0	0	•		0
	· · · · · · · · · · · · · · · · · · ·	4,305		· • · · ·		(990)
	QUEEN ANNE CO. COMMISSION	•	6,952	_		(56)
	QUEEN ANNE CO. ROADS ECARD	0	0			
	QUEEN ANNE CO. SUPR OF ELECTIONS	*	0	NA (5.100		
	ST. MARY'S CO. BOARD OF EDUCATION		40,492			
	ST. MARY'S CO. COMMISSION	44,204	43,4%			(1,054)
	ST. MARY'S CO. NURSING HOME	2,004	0	•		
	ST. MARY'S CO. SUPR OF ELECTIONS	*	0			NA O
	SOMERSET CO. BOARD OF EDUCATION	1 / 00	1 /60			(34)
	SOMERSET CO. COMMISSION	1,488	1,469 0	_		0
	SOMERSET CO. SANITARY DISTRICT	0	0			NA
	SOMERSET CO SUPR OF ELECTIONS	8,202	8,067			(196)
	TALBOT CO. BOARD OF EDUCATION	10,575	10,402	•	+ 3	
	TALBOT CO. COUNCIL	*	10,402			NA NA
	TALECT CO BOARD OF ELECTIONS	0	I 0	_	_	0
	WASHINGTON CO. BOARD OF EDUCATION	0	0	_		0
	HAGERSTOWN JR. COLLEGE	0				Ő
	WASHINGTON CO. LIERARY	1,000	984			(24)
	WASHINGTON CO. COMMISSION	0	0			0
	WASHINGTON CO. ROADS BOARD WASHINGTON CO. LICENSE COMMISSIONERS	0				0
	HAGERSTOWN, CITY OF	0	C	_		0
	WASHINGTON CO. SANITARY DISTRICT	0	C			0
	WASHINGTON CO. SANTIARY DISTRICT  WASHINGTON CO SUPR OF ELECTIONS	*	Č			NA.
	WASHINGTON CO SOFK OF ELECTIONS WOR-WIC TECH COMMUNITY COLLEGE	0	Č		_	0
	WICOMICO COUNTY ROADS BOARD	0	Č		_	0

<sup>\* -</sup> Data Unavailable NA - Not Applicable + - Adjustments to be made for five (5) years

## EMPLOYEES PENSION SYSTEM

LOCAL	INITIAL ACCRUED LIABILITY	ACTUAL ACCRUED LIABILITY BALANCE 6/30/83	BALANCE OF 6/30/83 LIABILITY IF PAID FOR AS LEVEL % OF PAY		ANNUAL ADJUSTMENTS TO FUTURE PAYMENTS UNDER ALTERNATIVE COST APPROACHES+
121 SALISBURY, CITY OF	10,229	10,061	11,229	1,168	(245)
122 WICOMICO CO. DEPT. RECREATION & PARKS	0	0	0	0	0
123 FRUITLAND, CITY OF	11,462	0	12,583	12,583	(2,637)
124 WICOMICO CO SUPR OF ELECTIONS	*	0	NA	NA	NA
125 WORCHESTER CO. BOARD OF EDUCATION	0	0	0	0	0
126 WORCHESTER CO. COMMISSION	8,720	8,579	9,573	994	(208)
127 WORCHESTER CO. ROADS BOARD	0	0	0	0	0
128 WORCHESTER CO. LIQUOR BOARD	0	0	0	0	0
129 POCCMOKE CITY	2,291	2,256	2,515	259	(54)
130 SNOW HILL, TOWN OF	9,160	9,011	10,056	1,045	(219)
131 BERLIN, TOWN OF	3,467	3,410	3,806	396	(83)
132 WORCHESTER CO BOARD OF ELECTIONS	*	0	NA	NA	NA
133 NORTHEAST MD. WASTE DISPOSAL AUTH.	1,317	1,858	1,409	(449)	· 94

NA - Not Applicable

<sup>\* -</sup> Data Unavailable NA - Not A + - Adjustments to be made for five (5) years

### APPENDIX II

## LIMITATIONS ON SALARY INCREASES

## A. Background

In determining the on-going costs to fund the Systems, the actuary makes certain assumptions with respect to future pay increases.

To the extent that actual pay increases exceed the assumptions, an actuarial loss occurs. This adds to the total unfunded actuarial liabilities of the Employees' Systems. Under all but Alternative #4 (Multiple Cost Approach), the costs of the unfunded actuarial liabilities are shared jointly by the contributors to the system on the basis of current payroll. This is one major drawback to any cost allocation approach which does not determine on-going costs directly attributable to the various contributors. Thus, excessive salary increases granted by a particular Local Unit and the costs associated with such increases are borne by all Local Units.

The Employees' Pension System currently has a provision specifically limiting compensation increases to prevent abuse related to salary increases (i.e., compensation in any of the three (3) years considered for purposes of benefit determinations may not exceed 20% of the average of the preceding two (2) years). The Retirement System does not contain a specific limitation; however, "extraordinary" increases in the last three (3) years of service are excluded, except in the case of promotion, by decision of the Board of Trustees.

Although it maybe difficult to substantiate, another potential drawback of this type of cost sharing is the degree to which it results in greater overall pay increases than would have occurred if each contributor were assigned costs based on its own unique experience. As an analogy, the total restaurant bill for a group of people who know in advance that the cost will be shared equally will probably be greater than if each member of the group pays individually.

## B. Compensation Limitation Procedures

Procedures can be developed, or current procedures reviewed and amended as necessary, to minimize this type of abuse in the Retirement System. Two alternative procedures are presented below. The first one, used by the Texas Teachers' Retirement System, limits the benefit paid by the System and, therefore, added costs resulting from unusually high pay increases do not occur. This provision is somewhat less restrictive than the one currently in place for the Pension System. The second approach, proposed in the State of Washington, does not limit the benefit paid by the System, but allocates the added retirement cost to the contributor responsible for the pay increase.

## "Sec.25.31 PERCENTAGE LIMITS ON COMPENSATION INCREASES

- (a) A member's credited compensation for each of the last five years of service before retirement may not exceed the credited compensation of the immediately preceding creditable year for service in the same or similar positions by more than 20%. When appropriate TRS may convert salary for part-time employment to its full-time equivalent in determining the permissible increases in credited annual compensation.
- (b) TRS will adjust a member's annual compensation at the time of retirement to comply with the limits of this rule and will refund excess deposits to the member after the effective date of retirement.
- (c) No adjustment in annual compensation will be made for years before the 1981-82 school year."

## Procedure 2 - State of Washington

"BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. There is added to chapter 41.50 RCW a new section to read as follows:

- (1) The employer of any employee whose retirement benefits are based in part on excess compensation, as defined in this section, shall, upon receipt of a billing from the department, pay into the appropriate retirement system the actuarial present value at the time of the employee's retirement of the total estimated cost of all present and future benefits from the retirement system attributable to the excess compensation. The state actuary shall determine the estimated cost using the same method and procedure as is used in preparing fiscal note costs for the legislature. However, the director may in the director's discretion decline to bill the employer if the amount due is less than fifty dollars. Accounts unsettled within thirty days of the receipt of the billing shall be assessed an interest penalty of one percent of the amount due for each month or fraction thereof beyond the original thirty-day period.
- (2) "Excess compensation," as used in this section, includes any payment that was used in the calculation of the employee's retirement allowance, except regular salary and overtime, but is not limited to a cash out of unused annual leave in excess of two hundred forty hours of such leave, a cash out of any other form of leave, a payment for, or in lieu of, any personal expense, and any other termination or severance payment used in the calculation of the employee's retirement allowance."

## WITHDRAWALS FROM THE MSRPS

## A. Background

The cessation of contributions by a contributor to the MSRPS could weaken the financial integrity of the Systems. Remaining contributors must assume the burden for funding the unfunded portion of benefit liabilities left in the Systems by the withdrawing contributor. In addition, the withdrawal will reduce the total payroll base over which "unattributable" and unfunded liabilities are being amortized and thus increase the unfunded actuarial liability contribution rate for remaining employees. prevent a withdrawing contributor from leaving the System with unfunded liabilities and also increasing the burden on remaining contributors to fund unattributable liabilities, this section considers an approach for imposing withdrawal liability. With minor refinements, the withdrawal liability rules presented below are workable under each of the four alternative cost allocation approaches presented in this report. A similar approach, used by Idaho, is described at the end of this Appendix.

## B. Determination of Withdrawal Liability

Upon the election by a contributor to withdraw from the Employees' Retirement and/or Pension Systems, the determination of withdrawal liability would involve three steps:

- The calculation of the prorata portion of unattributable unfunded liabilities allocable to the withdrawing contributor.
- 2. The calculation of unfunded liabilities earned to date attributable to the withdrawing contributor.
- The terms of repayment of the liabilities allocated in steps 1 and 2 above.

Unattributable liabilities, as used in this report, refer to unfunded liabilities of the MSRPS for which all contributing employers bear proportionate responsibility. These liabilities exist primarily because in the past (i.e., prior to 1980) contributors to the MSRPS were not fully funding liabilities accruing each year. Since we have determined that an accurate reconstruction of past contributions and benefit payouts, in order to determine each current contributor's equitable share of current liabilities, cannot be accomplished, we propose that these unattributable liabilities be allocated in proportion to each contributor's current known liabilities.

For the two Employees' Systems the total unattributable liability, at any point in time, will be equal to the difference between total liabilities for Members currently receiving benefits and total System assets. As of June 30, 1983, the total "unattributable liability" of the Employees Retirement System is approximately \$200 million. The Employees Pension System currently has no unattributable liability.

Under this proposal, upon withdrawal from the MSRPS between 7/1/83 and 6/30/84, a contributing employer would be allocated a proportion of the total \$200 million liability measured by dividing the total active member actuarial liability of the withdrawing contributor by the total System's active member actuarial liability.

In addition to the allocation of unattributable liability, a calculation of benefit liabilities earned as of the date of withdrawal on behalf of active members of the withdrawing contributor will be made. Then to the extent that there are assets in excess of the liabilities for members currently receiving benefits, these assets would be allocated to the withdrawn contributor. The difference between liabilities for benefits earned to date and allocated assets, plus the allocated unattributable liability would be the total withdrawal liability allocated to the withdrawing contributor.

Finally, we propose that the period terms of repayment of withdrawal liability be no longer than fifteen years with annual payments based on a level percent of payroll during that period.

## C. Example

## Facts

- 1. Local Unit X elects to withdraw from the MSRPS as of 7/1/83.
- 2. As of the date of withdrawal, Local Unit X has seven active members in the Employees' Retirement System and twenty active members in the Employees' Pension System. The State's actuary has determined that the actuarial liabilities for these active members are \$700,000 and \$500,000 respectively. The value of liabilities for benefits earned to date are \$400,000 and \$200,000 respectively.
- 3. Also, as of the date of the withdrawal, the Employees' Retirement and Pension Systems have the following:

Employees' Systems (\$ in millions)

	Retirement	Pension
Total Assets Total Actuarial	\$ 971	\$223
Liabilities Liabilities for Members	\$2,527	\$219
Receiving Payments Unattributable	\$1,171	\$ 10
Liabilities (c-a)	\$ 200	N/A

- 4. Determination of Withdrawal Liability
  - Unattributable Liability Allocation --Employees Retirement System Only

 $\frac{(.7)}{($200 \text{ million})} \times \frac{(.7)}{(2,527 - 1171)} = $103.245$ 

- b. Liability for Active Members' benefits earned to date
  - (1) Employees' Retirement System

Since assets do not exceed the liability for members receiving payments, the unfunded liability here is equal to the total liability \$400,000

(2) Employees' Pension System

In this system there are \$213 million (\$223 - \$10) of assets available to fund \$209 million of active member liabilities. Therefore, this system is fully funded

C

c. Total withdrawal liability (a + b)

\$503,245

d. Repayment of Withdrawal Liability

Amortization of \$503,245 over fifteen years with payments based on a level percent of pay results in an initial payment of about \$38,000, increasing by 5% each year thereafter.

D. Example of Withdrawal Liability Provisions (Idaho)

An excerpt from the Idaho Law, illustrating their handling of assessing withdrawal liability follows.

## PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO LAW

- 59-1309A. PROCEDURE FOR COMPLETE OR PARTIAL WITHDRAWAL OF POLITICAL SUBDIVISIONS -- WITHDRAWAL CONTRIBUTIONS. (1) An employer incurring complete withdrawal or partial withdrawal after December 31, 1980, shall be required to make withdrawal contributions, all as provided in this section.
- (2) Complete withdrawal occurs for a political subdivision on the date if permanently ceases to employ active members.
- (3) Partial withdrawal occurs for a political subdivision when its average membership declines from one calendar year to the next by more than twenty-five (25) members and twenty-five per cent (25%) of the average membership in the earlier year. The date of partial withdrawal is the first day after the end of the later year.
- (4) "Average membership" for a calendar year shall equal one-twelfth (1/12) of the sum of the number of active members employed during each month of that year.
- (5) Withdrawal contributions shall commence on the first day of the fourth month after the date of complete withdrawal or partial withdrawal. The monthly amount of withdrawal contribution of an employer incurring complete withdrawal shall be one-twelfth (1/12) of the employer's contribution during the last complete calendar year prior to such date. The monthly amount of withdrawal contribution of an employer incurring partial withdrawal shall be one-twelfth (1/12) of (c) reduced proportionately by the ratio of (a) to (b) as follows:
  - (a) The average membership of the employer estimated by the board for the year commencing on such date;
  - (b) The average membership of the employer during the second calendar year prior to such date;
  - (c) The employer's contribution payable during the second calendar year prior to such date.
- (6) Withdrawal contributions should continue until the withdrawal liability becomes nil.
- (7) On the date of complete withdrawal, the withdrawal liability of an employer is (a) multipled by the fraction (b)/(c) as follows:
  - (a) The excess of the actuarial present value of the vested benefits of the system's members over the fair value of its assets, both as of the date of the actuarial valuation for the fiscal year preceding such date;
  - (b) The total employer contributions of the employer during the five (5) complete calendar years immediately prior to such date;
  - (c) The total employer contributions of all employers during the five (5) complete calendar years immediately prior to such date.
- (8) On the date of partial withdrawal, the withdrawal liability of an employer is the same as if complete withdrawal had occured, reduced proportionately by the ratio of (a) to (b) as follows:

- (a) The average membership of the employer estimated by the board for the year commencing on such date;
- (b) The average membership of the employer during the second calendar year prior to such date;
- (9) After the date of an employer's complete withdrawal or partial withdrawal, the withdrawal liability is the initial withdrawal iability decreased by the accumulation of withdrawal contributions, all adjusted for interest. Interest charges shall be on the basis used in determining the original withdrawal liability. Interest credits shall be based upon quarter-year investment earnings of the system. If partial withdrawal occurs, the amounts of withdrawal liability and withdrawal contribution shall be adjusted by appropriate recalculations after the average membership of the employer is known for the year commencing on the date of partial withdrawal. If the average membership of an employer which has incurred a partial withdrawal exceeds for each of three (3) consecutive years the average membership during the second calendar year prior to the date of partial withdrawal, the withdrawal liability shall become nil upon the final day of the last of such three (3) years, regardless of the accumulation of the previously computed withdrawal liability.

#### APPENDIX IV

#### MEMBERSHIP TRANSFERS

## A. Background: The Problem

Under current procedures, the effect on Local Units costs resulting from membership transfers from the Retirement System to the Pension System is inconsistent. First, no adjustment is made to the accrued liability allocation of 1980 to reflect the significant decrease in liability resulting from a transfer. Therefore, the current procedures may be viewed as inequitable to the Local Units that have experienced numerous membership transfers. Further, when there is a payroll shift from the Retirement System to the Pension System, as occurs whenever membership transfers occur, the future funding burden on Local Units still contributing to the Retirement System increases. Therefore, current procedures in this respect may be viewed as inequitable to Local Units that continue in the Retirement System. Under three (3) of the alternative approaches proposed here, one part of this inconsistency will continue unless certain modifications are made. Under Alternative #4 (Multiple Costs), this problem does not exist, as the costs of the Employees' Systems are determined individually for each contributor to the Systems and, therefore, each contributor funds its own true costs.

## B. Suggested Approach

The first problem addressed above is the inequity to Local Units that have experienced numerous membership transfers without adjustments being made to their 1980 accrued liability allocation. Since both cost Alternative #1 (Single Cost Approach), and Alternative #2 (Two Cost Approach) cancel the 1980 unfunded amounts without determining new liability allocations, this problem is eliminated. Alternative #3 (Current Approach Modified) also cancels the 1980 allocation; however, a new liability allocation will be determined. If this cost allocation approach is used, we suggest that on a triennial basis, a re-examination of the initial allocations be made in order to make adjustments, as necessary. This re-examination would only have to be performed for those Local Units that have experienced membership transfers.

The second problem described in Part A above is the inequity to Local Units remaining in the Retirement System in having to fund a continually greater share of that System's liabilities as membership transfers cause payroll of the Retirement System to decrease. Our suggested approach to this problem is to decrease, if not eliminate, the amount of System assets that are transferred annually from the Retirement System to the Pension System on account of membership transfers. This will result in a gradual shift of the funding burden of unattributable unfunded actuarial liabilities from only the current contributors to the Employees' Retirement System to all contributors of the Employees' Systems. This approach, incidently, has already been recommended indirectly for the State's funding of the Employees' Systems in our major study of the financing of the MSRPS. Our recommendation to combine the funding of the Retirement Systems and the Pension Systems is intended to solve the problem of an inevitable escalation in the unfunded actuarial liability contribution rate of the Employees' Retirement System.

### APPENDIX V

### ALLOCATION OF ASSETS AND LIABILITIES

## A. Background

The present basis for financing the MSRPS, established in 1980, requires an annual determination of assets and actuarial liabilities to be allocated to the State and to the Local Units. As discussed in detail in our July 1983 study, "An Analysis Of Financing the Maryland State Retirement Systems", this method of financing contained some technical flaws and inequities.

- 1. The unfunded actuarial liability allocated to each Local Unit was frozen in 1980 and, therefore, ignored future changes in such liabilities resulting from transfers from the Retirement System to the Pension System.
- 2. The minimum annual repayment of the unfunded actuarial liabilities was based on a forty year <u>level dollar</u> amortization basis for Local Units, and a forty year <u>level</u> percent of pay basis for the State.
- 3. Subsequent to 1980, the annual allocation of assets between the State and Local Units ignored the actual contributions being made by each contributor.
- 4. The amortization factors used to determine the Local Units' annual repayments assumed payments due at the end of each fiscal year, whereas the actual payments were due in mid-year. This resulted in the State having interest-free use of the Local Units' payments for six months.

Except for Alternative #1 (Single Cost Approach), all alternatives require some allocation of assets and liabilities between the State and the Local Units. Below we present our approach to performing these asset and liability allocations, which eliminates the problems stated above. At the end of the section we present the cost results of our recalculation of individual accrued liabilities called for under Alternative #3 (Current Approach Modified).

## B. Initial Allocation of Assets and Liabilities between the State and Locals Combined

## Assets

For cost Alternatives #2, #3, and #4 of this report an initial allocation of assets between the State and Local Units is needed to determine subsequent on-going System costs. We propose that this asset allocation be performed during the first actuarial valuation following the implementation of a particular cost allocation approach. Further, we propose that the asset allocation be performed in such a way that the funded position (i.e., assets relative to liabilities) be the same for all contributors to the Employees' Systems.

Except for the reflection of contributions made since 1980 as described in Appendix I, our proposed approach will ignore past cash flows. We have found that reconstructing past cash flows (contributions, investment income, benefit payments) is next to impossible, and may also be inappropriate. Past contributions to the Employees' Systems were not earmarked for individual members of the Systems, but rather pooled for all members combined. In this way contributors to the System were able to collectively share the risks of total plan experience.

## 2. Liabilities

Generally speaking, the actuarial liabilities of the MSRPS are determined on a individual by individual basis, and therefore, at any point in time the exact liabilities of each contributor could be determined. However, liabilities for retired members and beneficiaries recieving payments might be considered "unattributable liabilities" (See Appendix III) because:

- In the past the MSRPS was not always on an advance funding basis, and therefore, in the Employees Retirement System these liabilities were not funded during the working careers of these members.
- 2. Many retired members have had split careers in the sense that they accrued pension benefits for service with more than one contributor. Current data records for these members only show the last place of employment.
- Prior contributors to the MSRPS who have since withdrawn from the Systems, still have retired members receiving payments.

For these reasons, we suggest that consideration be given to allocating liabilities for retired members to all current contributors proportionately, based on active member liability for each contributor.

# C. Initial Allocation of Assets and Liabilities Among Individual Local Units

For Alternative #4 (Multiple Cost Approach), a further split of assets and liabilities is needed for each individual Local Unit. We propose that the approach used be the same as that used to allocate assets and liabilities between the State and the Local Units combined.

## D. Subsequent Allocation of Assets and Liabilities

As long as on-going costs, both the Normal Cost and the unfunded actuarial liability costs are determined on the same basis for each contributor, and that repayment of unfunded liabilities is on the same basis (e.g., level % of pay) subsequent allocations of assets and liabilities among system contributors can be handled similar to the initial allocation.

For Alternatives #2 and #3 (Two Cost Approach and Current Approach Modified), the initial and subsequent allocations of assets and liabilities may be performed as described in part C above. However, Alternative #4 (Multiple Cost Approach) will require the setting up of individual accounts for each contributor in the future to reflect actual on-going contributions and benefit payments made. As mentioned earlier, Alternative #1 (Single Cost Approach) does not require any allocation of assets and liabilities.

## E. Redetermination of Accrued Liabilities under Alternative #3

Alternative #3, which is a refinement of the current financing approach, requires an initial unfunded liability allocation to each individual Local Unit. We propose that this liability be determined on a "benefits earned to date" basis and that the liability be determined for only the Employees' Retirement System.

This approach to determining and allocating past service liabilities will result in substantially lower liabilities than would result if we recalculated liabilities today using the 1980 approach. The approach used in 1980 allocated past as well as projected liabilities to each contributor.

This approach also minimizes the problem caused by future transfers not affecting the initial unfunded liability allocation. This is because the liability for benefits earned to date for any member under the Retirement System less accumulated employee contributions, will seldom be less than the ultimate liability for that member under the Pension System.

The reason we suggest that no unfunded liability be allocated under the Pension System is because the Pension System is fully funded. Below we present the unfunded liability which would have been allocated to each Local Unit as of 6/30/83, had cost allocation Alternative #3 been in effect at that time.

-EMPLOYEES' RETTREMENT-

-EMPLOYEES' PENSION-

LOCAL	CURRENT LIABILITY	PROPOSED LIABILITY	CURRENT LIABILITY	PROPOSED LIABILITY	
1 BALTIMORE CO SUPR OF ELECTIONS	\$0	\$247,774	\$0	\$0	
2 MARYLAND FOOD CENTER AUTHORITY	73,240	61,180	18,061	0	
3 REGIONAL PLANNING COUNCIL	1,428,286	0	39,902	0	
4 METROPOLITAN TRANSIT AUTHORITY	2,355,357	2,315,386	125,916	0	
5 ALLECANY COUNTY BOARD OF EDUCATION	3,682,816	2,276,780	0	0	
6 ALLECANY COUNTY COMMUNITY COLLEGE	116,951	87,993	23,026	0	
7 ALLEGANY COUNTY LIBRARY	13,786	5,293	0	0	
8 ALLECANY COUNTY COMMISSION	3,623,786	2,575,150	0	0	
9 ALLEGANY COUNTY BOARD OF LICENSE COMM	8,815	4,634	1,167	0	
10 ALLEGANY COUNTY SANITARY DISTRICT	198,683	248,312	1,561	0	
11 CUMBERLAND, CITY	6,489,479	3,571,172	0	0	
12 REGIONAL EDUC SERVICES OF APPALACHIA	174,273	102,683	2,269	0	
13 HEALTH SYSTEMS AGENCY-WESTERN MARYLAND	73,429	27,874	0	0	
14 ALLECANY COUNTY TRANSIT AUTHORITY	84,744	61,120	6,191	0	
15 CUMBERLAND CITY POLICE DEPARTMENT	1,247,753	874,741	104,411	0	
16 CRESAPTOWN CIVIC IMPROVEMENT ASSN	0	0	9,220	0	
17 ANNE ARUNDEL CO. BOARD OF EDUCATION	8,001,474	5,251,009	85,313	0	
18 ANNE ARUNDEL CO. COMMUNITY COLLEGE	225,075	365,617	1,718	0	
19 ANNE ARUNDEL CO. GOVERNMENT	5,699,153	4,296,689	, 0	Ō	
20 CITY OF ANNAPOLIS	2,021,201	1,576,840	0	Ö	
21 CHESAPFAKE BAY COMMISSION	0	19,466	0	0	
22 ANNE ARUNDEL CO. BOARD OF ELECTIONS	0	128,616	. 0	Ō	
23 MD. HEALTH & HIGHER EDUC.FAC. AUTH.	0	23,034	0	Ö	
24 LEXINGTON MARKET AUTHORITY	248,804	53,341	62,148	Ö	
25 BALTIMORE CITY BOARD OF ELECTIONS	0	356,564	0	Ö	
26 CALVERT CO. BOARD OF EDUCATION	790,664	626,680	45,621	0	
27 CALVERT CO. COMMISSION	1,320,241	1,396,611	85,025	0	
28 CAROLINE CO. BOARD OF EDUCATION	760,485	390,393	23,794	Ö	
29 CAROLINE CO. ROADS BOARD	314,076	93,586	2,,,,	ő	
30 CAROLINE CO. BOARD OF ELECTIONS	0	12,147	ő	0	
31 CARROLL CO. BOARD OF EDUCATION	1,559,994	1,545,766	Ö	0	
32 CARROLL CO. BOARD OF EDUCATION CAFETERIA	786,588	795,942	Ö	Ö	
33 CARROLL CO. COMMISSION	3,616,768	2,239,957	0	0	
34 WESIMINSTER, CITY OF	764,092	580,877	0	0	
35 MANCHESTER, TOWN OF	41,922	49,159	0	0	
36 CARROLL CO. BOARD OF ELECTIONS	0	25,827	0	0	
37 CECIL CO. BOARD OF EDUCATION	1,165,880	1,348,803	0	0	
38 CECIL CO. COMMISSION	1,372,722	511,475		•	
39 ELKTON, TOWN OF	404,489	307,306	6,939	0	
40 CECIL CO. SUPR OF ELECTIONS	404,409	34,169	21 ,643 0	0	

-EMPLOYEES' RETIREMENT-

--EMPLOYEES' PENSION-

LOCAL	CURRENT LIABILITY	PROPOSED LIABILITY	CURRENT LIABILITY	PROPOSED LIABILITY	
41 CHARLES CO. COMMINITY COLLEGE	255,795	117,712	20,600	0	
42 CHARLES CO. SUPR OF ELECTIONS	0	14,616	0	0	
43 DORCHESTER CO. BOARD OF EDUCATION	807,024	665,325	31,153	0	
44 DORCHESTER CO. COMMISSION	764,381	706,963	2,886	0	
45 DORCHESTER CO. ROADS BOARD	828,274	480 <b>,</b> 643	0	0	
46 CAMERIDGE, CITY OF	1,420,770	753,717	0	0	
47 HOUSING AUTHORITY OF CAMBRIDGE	55,642	36,595	4,670	0	
48 HURLOCK, TOWN OF	0	0	15,7%	0	
49 DORCHESTER CO. SUPR OF ELECTIONS	0	13,917	0	0	
50 FREDERICK CO. BOARD OF EDUCATION	4,007,184	2,985,370	19,951	0	
51 FREDERICK CO. COMMISSION	5,028,958	3,385, 980, 3	169,721	0	
52 BRUNSWICK, TOWN OF	300,934	153,969	892	0	
53 WALKERSVILLE, TOWN OF	65,297	29,282	564	0	
54 MIDDLETOWN, TOWN OF	0	0	3,903	0	
55 FREDERICK CO. SUPR OF ELECTIONS	0	10,620	0	0	
56 GARRETT CO. BOARD OF EDUCATION	415 ,691	335,356	813	0	
57 CARRETT CO. BOARD OF EDUCCAFETERIA	379,672	293,276	7 ,332	0	
58 CARRETT CO. COMMISSION	998,638	197, 246	4,617	0	
59 GARRETT CO. ROADS BOARD	1,859,578	918,123	35 ,783	0	
60 GARRETT CO. LIQUOR BOARD	54,475	0	1,692	0	
61 GARRETT CO. SUPR. OF ELECTIONS	0	7,628	0	- 0	
62 HARFORD CO. BOARD OF EDUCATION	3,230,406	2,819,898	21 ,250	0	
63 HARFORD CO. COMINITY COLLEGE	141,900	94,010	1,482	0	
64 HARFORD CO. GOVERNMENT	9,252,485	7 ,171 ,744	108,281	0	
65 HARFORD CO. LIQUOR BOARD	141,100	0	0		
66 HARFORD CO. SUPR OF ELECTIONS	0	64,240	0	0	
67 HOWARD CO. BOARD OF EDUCATION	2,124,048	1,975,933	52,153	0	
68 HOWARD COMMUNITY COLLEGE	51,314	38,026	12,435	0	
69 HOWARD CO. GOVERNMENT	12,652,747	8,828,334	1,161,942	0	
70 HOWARD CO. SUPR OF ELECTIONS	0	41,807	0	0	
71 KENT CO. SUPR OF ELECTIONS	0	12,310	0	0	
72 MONIGOMERY CO. BOARD OF EDUCATION	1,285,179	. 724,077	0	0	
73 MONTGOMERY COLLEGE	912,198	1,018,922	293 ,707	0	
74 MONIGOMERY CO. PUBLIC LIBRARY	43,909	116,776	0	0	
75 MONTGOMERY CO. GOVERNMENT	3,211,413	2,110,658	1,823	0	
76 GAITTHERSBURG, TOWN OF	62,385	0	0	0	
77 MD NATIONAL CAPITAL PARK & PLANN COMM	1,198,695	356,953	4,145	0	
78 INTERSTATE COMM ON POTOMAC RR BASIN	61,073	0	0	0	
79 ROCKVILLE, CITY OF	548,531	298,284	0	0	
80 TAKOMA PARK, CITY OF	1,912,783	951,912	459	0	

-EMPLOYEES' RETIREMENT-

-EMPLOYEES' PENSION-

LOCAL	CURRENT LIABILITY	PROPOSED LIABILITY	CURRENT LIABILITY	PROPOSED LIABILITY
81 BETHESDA FIRE DEPT.	28,477	0	0	0
82 CHEVY CHASE FIRE DEPT.	57,122	0	0	0
83 PRINCE GEORGES CO. BOARD OF EDUCATION	38,699,315	25,600,773	155 ,332	0
84 PRINCE GEORGES CO. COMMUNITY COLLEGE	650,919	468,058	18,626	0
85 PRINCE GEORGES CO. MEMORIAL LIERARY	337,647	284,297	0	0
86 PRINCE GEORGES CO. GOVERNMENT	35,537,142	21,423,814	1,175,403	0
87 GREENBELT, CITY OF	1,871,112	1,211,840	4,919	0
88 HYATTSVILLE, CITY OF	1,298,468	618,231	2,938	0
89 MOUNT RAINER, CITY OF	237,208	222,681	2,466	0
90 WASHINGTON SUBURBAN SANITARY COMM	3,419,632		0	0
91 NEW CARROLLTON, CITY OF	283,852	178,478	6 <b>,93</b> 9	0
92 UPPER MARLBORO, TOWN OF	37 ,304	42,712	0	0
93 CHEVERLY, TOWN OF	270,394	154,978	<b>36,5</b> 57	0
94 PRINCE GEORGES CO. CROSSING GUARDS	385,548	224,495	0	0
95 QUEEN ANNE CO. BOARD OF EDUCATION	589,505	475,988	0	0
96 QUEEN ANNE CO. COMMISSION	810,684	605,204	6,952	0
97 QUEEN ANNE CO. ROADS BOARD	769,169	789,904	0	0
98 QUEEN ANNE CO. SUPR OF ELECTIONS	0	16,454	0	0
99 ST. MARY'S CO. BOARD OF EDUCATION	1,553,606	1,171,665	40,492	0
100 ST. MARY'S CO. COMMISSION	1,447,096	1,302,841	43,496	0
101 ST. MARY'S CO. NURSING HOME	465,392	309,923	0	0
102 ST. MARY'S CO. SUPR OF ELECTIONS	0	37,800	0	0
103 SOMERSET CO. BOARD OF EDUCATION	195,548	296,078	0	0
104 SOMERSET CO. COMMISSION	582,933	510,313	1,469	0
105 SOMERSET CO. SANITARY DISTRICT	31,485	34,594	0	0
106 SOMERSET CO. SUPR OF ELECTIONS	0	28,045	0	0
107 TALBOT CO. BOARD OF EDUCATION	785,674	326,350	8,067	0
108 TALBOT CO. COUNCIL	273,542	260,463	10,402	0
109 TALBOT CO. SUPR OF ELECTIONS	0	18,751	0	. 0
110 WASHINGTON CO. BOARD OF EDUCATION	4,260,984	3,069,520	0	0
111 HAGERSTOWN JR. COLLEGE	90,337	53,323	0	0
112 WASHINGTON CO. LIERARY	88,986	55,662	0	0
113 WASHINGTON CO. COMMISSION	402,981	107,199	984	0
114 WASHINGTON CO. ROADS BOARD	83,529	117,394	0	0
115 WASHINGTON CO. LICENSE COMMISSIONERS	1,207	2,876	0	0
116 HAGERSTOWN, CITY OF	8,840,043	4,883,620	0	0
117 WASHINGTON CO. SANITARY DISTRICT	10,638	30,537	0	0
118 WASHINGTON CO. SUFFR OF ELECTIONS	0	86,112	0	0
119 WOR-WIC TECH COMMUNITY COLLEGE	0	0	0	0
120 WICOMICO COUNTY ROADS BOARD	62,739	0	0	0

-EMPLOYEES' RETIREMENT-

-EMPLOYEES' PENSION-

LOCAL	CURRENT LIABILITY	PROPOSED LIABILITY	CURRENT LIABILITY	PROPOSED LIABILITY
121 SALISEURY, CITY OF 122 WICOMICO CO. DEPT. RECREATION & PARKS 123 FRUITLAND, CITY OF 124 WICOMICO CO. SUPR OF ELECTIONS 125 WORCHESTER CO. BOARD OF EDUCATION 126 WORCHESTER CO. COMMISSION 127 WORCHESTER CO. ROADS BOARD 128 WORCHESTER CO. LIQUOR BOARD 129 POCCMOKE CITY 130 SNOW HILL, TOWN OF 131 BERLIN, TOWN OF 132 WORCHESTER CO. BOARD OF ELECTIONS 133 NORTHEAST MD. WASTE DISPOSAL AUTH.	3,574,479 58,987 0 0 290,778 867,775 1,309,123 263,901 321,472 340,330 193,345 0 8,291	2,756,120 47,347 5,961 13,190 223,315 677,892 571,241 209,955 297,651 39,743 196,911 20,885 9,381	10,061 0 0 0 0 8,579 0 0 2,256 9,011 3,410 0 1,858	0 0 0 0 0 0 0 0 0
TOTALS:	\$214,426,204	\$144,337,520	\$4,192,192	\$0

COST COMPARISONS
EMPLOYEES RETIREMENT
AND PENSION SYSTEMS
(dollars in millions)

	#4 Multiple Cost (Separate System)	\$122.1	43.8	\$165.9	Highest Cost Impact and Fluctuations		Very High	Complete	Average	Highest	
Normal Costs 0/83)	#3 Two Cost (State vs Locals)	\$122.1	36.6	\$158.7	Very Difficult to Understand		Low	More	Difficult	Average	
Entry Age Normal (6/30/83)	#2 Two Cost (State vs. Locals)	\$122.1	31.5	\$153.6	Lowest Cost Impact on Locals		Low	Some	Simple	Lowest	
	#1 Single Cost (Merged)	\$120.8	32.8	\$153.6	Locals Subsidize State		Low	None	Simple	Low	
	6/30/83 Costs (Entry Age)	\$122.1	37.9	\$160.0		n Criteria	Cost ations	Individual Equity	city .	4. Initial Cost Impact	
	Current 6/30/83 (Unit Credit)	\$124.0	38.2	\$162.2		Evaluation	<pre>1. Future Cost    Fluctuations</pre>	2. Individ	3. Complexity	4. Initia	
		STATE	LOCAL'S	TOTAL	COMMENTS						

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